

DOT ADVISORY COMMITTEE ON HUMAN TRAFFICKING

SUMMARY OF MEETING

December 6, 2018

The Department of Transportation Advisory Committee on Human Trafficking convened its first meeting at 9:45 a.m. on December 6, 2018 at the U.S. Department of Transportation (DOT) Headquarters in Washington, DC. In accordance with the provisions of the Federal Advisory Committee Act, the meeting was announced in advance via a Federal Register Notice, and was open to the public.

COMMITTEE MEMBERS IN ATTENDANCE

Chair: Catherine Todd Bailey, Former U.S. Ambassador to Latvia; Chairperson and Co-Founder, Operation Open Arms

Vice Chair: Linda Burtwistle, President and COO, Coach USA; Board Member, American Bus Association (ABA)

Paul Anderson, President and CEO, Port Tampa Bay

Nicole Clifton, Vice President, Global Public Affairs, United Parcel Service (UPS)

Sherri Garner Brumbaugh, President and CEO, Garner Transportation Group; Vice-Chair, American Trucking Associations (ATA)

Michelle Guelbart, Director of Private Sector Engagement, ECPAT-USA

Greg Hynes, Alternate National Legislative Director, International Association of Sheet Metal, Air, Rail, and Transportation Workers (SMART-TD), United Transportation Union

Kristen Joyner, Executive Director, South West Transit Association (SWTA)

Loretta Kennedy, Director, Domestic Operations and Investigations, JetBlue Airways

Laura Lederer, President, Global Centurion

David Lorenzen, Chief, Iowa Motor Vehicle Enforcement, Iowa Department of Transportation

Kendis Paris, Executive Director and Co-Founder, Truckers Against Trafficking

Mi Yung Park, Government Relations Director, The A21 Campaign

Eric Smith, Vice President and Chief Commercial Officer, Hendry Marine Industries

SUBCOMMITTEE MEMBERS IN ATTENDANCE

Saba Abashawl, Deputy Director and Chief External Affairs Officer, Houston Airports, Department of Aviation, City of Houston

Jill Brogdon, Colorado Human Trafficking Council, Survivor Representative; Colorado Department of Transportation (CDOT), Accounting Tech III and Human Trafficking Trainer

Shannon Eggleston, Program Director for Environment, American Association of State Highway and Transportation Officials

Leeshu Kennedy, Government Affairs Officer, Metropolitan Atlanta Rapid Transit Authority (MARTA)

Gary McCarthy, Bureau Chief, Enforcement and Compliance Division, Office of Inspector General, Arizona Department of Transportation

Eliza Reock, Strategic Advisor on Child Sex Trafficking, National Center for Missing and Exploited Children

Eric Schinfeld, Senior Manager, Federal and International Government Relations, Port of Seattle

Mary Toman, Former Deputy Assistant Secretary of Commerce; Former Deputy Treasurer of the State of California; and Former Commissioner of the City of Los Angeles

Neil Trugman, Chief, Amtrak Police Department

Tiffany Wlazlowski Neuman, Vice President of Public Affairs, National Association of Truck Stop Operators (NATSO)

Joanne Young, Managing Partner, Kirstein and Young; Vital Voices DC Council Member

PRESENTERS IN ATTENDANCE

Jill Brogdon, Colorado Human Trafficking Council, Survivor Representative; Colorado Department of Transportation (CDOT), Accounting Tech III and Human Trafficking Trainer

Megan Cutter, Associate Director, Polaris / National Human Trafficking Hotline

Leeshu Kennedy, Government Affairs Officer, Metropolitan Atlanta Rapid Transit Authority

James Lewis, Lead Communications Specialist, Amtrak Police Department

Emma Lowe, Special Assistant to the Secretary of Transportation, Pennsylvania Department of Transportation

Kendis Paris, Executive Director and Co-Founder, Truckers Against Trafficking

Mi Yung Park, Government Relations Director, The A21 Campaign

Eliza Reock, Strategic Advisor on Child Sex Trafficking, National Center for Missing and Exploited Children

Eric Schinfeld, Senior Manager, Federal and International Government Relations, Port of Seattle

OTHER PARTICIPANTS IN ATTENDANCE

Christine Baglin, Senior Principal, Project Performance Company

Ann Doucette, Research Professor, Claremont Graduate University

James Gale, International Policy Manager, UPS

Alison Griffith, Director of National Outreach, Henry Clay Center for Statesmanship

Eleanor Lamb, Government Reporter, Transport Topics

Drew Mitrison, Manager, Industry Affairs, American Trucking Association

Kristen Morse, Global Manager, A21

Leslie Richards, Pennsylvania Secretary of Transportation, Pennsylvania Department of Transportation

David Rivard, Airline Ambassadors

Peter Roff, Henry Clay Center for Statesmanship

Pedro Rubio, A21

Erick Shannon, SMART-TD, United Transportation Union

Jennifer Sunderman, Director of Operations, Safety and Technical Services, Regional Airline Association

John Young, Director of Freight and Surface Transportation Policy, American Association of Port Authorities

DEPARTMENT OF TRANSPORTATION STAFF IN ATTENDANCE

Julie Abraham, Director, Office of International Transportation and Trade

Donna Aggazio, Public Engagement and Stakeholder Outreach Manager, Federal Transit Administration

Maha Alkhateeb, Transportation Research Analyst, Office of International Transportation and Trade

Nicole Bambas, Senior Advisor, Office of International Transportation and Trade
 Valerie Berton, Public Affairs Specialist, Federal Transit Administration
 Erva Cockfield, Attorney Advisor, Office of the General Counsel
 Audrey Farley, Associate Administrator, Pipeline and Hazardous Materials Safety Administration
 Bobby Fraser, Senior Congressional Affairs Officer, Pipeline and Hazardous Materials Safety Administration
 Cathy Gautreaux, Deputy Administrator, Federal Motor Carrier Safety Administration
 Jim Helis, National Security Counselor, Office of Aviation and International Affairs
 Michele Janis, Policy and Plans Analyst, Office of the Assistant Secretary for Research and Technology
 Derek Kan, Under Secretary of Transportation for Policy
 Tom Keane, Director, Office of Safety Programs, Federal Motor Carrier Safety Administration
 Candace Key, Attorney Advisor, Federal Transit Administration
 Pei Lee, Transportation Specialist, Office of International Transportation and Trade
 Rebecca Neal, Advisor, National Highway Traffic Safety Administration
 Rebecca Pennington, CFO, Federal Railroad Administration
 Shari Schaftlein, Director, Human Environment, Federal Highway Administration
 David Short, Deputy Assistant Secretary of Transportation for Aviation and International Affairs
 Daphne Speaks, Country Manager and Transportation Specialist, Federal Highway Administration
 Dakisha Spratling, Program Analyst (Safety Promotion), Federal Transit Administration
 Brian Throop, Director, ATO Security, Federal Aviation Administration
 Guy Turner, Supervisor, Security Programs, Federal Aviation Administration
 Wayne Williams, Chief of Staff, Saint Lawrence Seaway Development Corporation
 Alicia Wilson, Attorney Advisor, Office of the General Counsel
 Sarah Yousaf, General Attorney, Operations Law Branch, Federal Aviation Administration

WELCOME AND INTRODUCTIONS

Chairperson Bailey opened the meeting by calling the meeting to order, welcoming the attendees, and announcing Deputy Assistant Secretary (DAS) David Short as the Designated Federal Officer (DFO).

Chairperson Bailey introduced herself as a former Ambassador to Latvia, a country she described as having made significant strides in addressing human trafficking. Chairperson Bailey also welcomed the subcommittee members and survivors of human trafficking to the meeting. Committee members introduced themselves and provided a brief overview of their background and expertise in combatting human trafficking. Audience participants were also given the opportunity to introduce themselves and the organizations they represented.

Chairperson Bailey concluded the introductory session by directing participants to view a [video statement](#) by DOT Secretary Elaine Chao regarding DOT's counter-trafficking efforts.

COMMITTEE OVERVIEW AND ANNOUNCEMENTS

At 10:00 a.m. DAS Short thanked Chairperson Catherine Bailey, Vice Chair Linda Burtwistle, and other committee members for attending the first ACHT meeting. He highlighted President Trump's hosting of the President's Interagency Task Force to Monitor and Combat Trafficking in Persons on October 11. At the meeting, the President pledged to use the "full force and weight" of the United States government to combat human trafficking. Also at the meeting, Secretary Elaine Chao committed to working with the transportation industry and other stakeholders to combat human trafficking domestically and internationally.

He then reviewed the establishment and requirements of the ACHT. The committee was established on October 3, 2018 when Secretary Chao appointed fifteen multimodal members, as required by the Combatting Human Trafficking in Commercial Vehicles Act. These committee members represent trafficking advocacy organizations; law enforcement; and the aviation, trucking, bus, rail, maritime, and port sectors – including industry and labor. DAS Short expressed DOT's appreciation for having such a talented group of dedicated individuals who have committed to serve.

As required by statute, the Committee will submit a report to Secretary Chao in July 2019 that will address:

- Strategies for identifying and reporting instances of human trafficking;
- Recommendations for administrative or legislative changes to combat human trafficking in the transportation sector; and,
- Best practices for state and local transportation stakeholders that are based upon multidisciplinary research and promising evidence-based models. This should include sample training materials and strategies to identify victims.

There will be three in-person ACHT meetings and one webinar meeting before the final report is presented to Secretary Chao in July. Advance notice of the subsequent committee meetings will be published in the Federal Register. Committee members must prepare and agree upon the final report and recommendations that will be submitted to the Secretary. The ACHT bylaws describe the role of the committee, the Chair, and the DFO, in addition to the requirement to reach consensus on final recommendations.

The counter human trafficking team from the Office of International Transportation and Trade will serve as the focal point in facilitating the work of the committee. Their efforts will be supported by DOT's internal multimodal steering committee.

Upon the close of DAS Short's remarks, Chairperson Bailey made a motion to approve the bylaws at 10:20 a.m., and the motion was carried unanimously. It was then noted that Sherri Garner Brumbaugh and Greg Hynes were selected to act as ACHT Co-Secretaries.

DOT'S COUNTER-TRAFFICKING INITIATIVES

At 10:22 a.m. DOT Senior Advisor Nicole Bambas provided an overview of the intersection of human trafficking with the transportation industry. She began with the definition of human trafficking per the Trafficking Victims Protection Act.

Ms. Bambas outlined the federal framework for combatting human trafficking, operating under the umbrella of the President's Interagency Task Force to Monitor and Combat Trafficking in Persons (PITF). The PITF is a cabinet-level group that includes Secretary Chao, and DOT has been a member since 2001. The group coordinates all federal efforts to combat human trafficking through the interagency Senior Policy Operating Group.

Ms. Bambas then provided an overview of DOT's counter-trafficking efforts. The Department of Transportation has shown leadership in combatting human trafficking by issuing public statements, blog postings, and utilizing social media. Also since 2012, DOT has engaged with hundreds of organizations from across the transportation industry.

DOT launched the Transportation Leaders Against Human Trafficking (TLAHT) partnership in 2012. TLAHT is comprised of transportation and travel industry stakeholders working jointly to maximize their collective impact in combating human trafficking. As part of TLAHT's call to action, they ask transportation leaders to sign a pledge, issue a leadership statement, train their employees, and raise public awareness. The initiative includes five focus areas: leadership engagement, industry sharing and education, policy development, public awareness and outreach, and information sharing and analysis. DOT has launched a fully external facing website: www.transportation.gov/taht.

Advocating for employee training to recognize and report human trafficking has been a key focus for DOT. The Department has made it a requirement to train all 55,000 DOT employees every 3 years, including a special training for their bus and truck inspectors. In coordination with partners, they also developed a suite of trainings for the aviation, rail, and motor coach industries. The Blue Lighting Initiative, which was launched with DHS, is a good example of such a training initiative.

Raising public awareness is another key focus at DOT, and the Department works with multimodal transportation stakeholders to develop mode-specific public awareness campaigns. DOT's website includes print-ready multimodal posters and logos that can be used by all stakeholders.

More recently, DOT has begun to look at how the Department can expand grant opportunities to combat human trafficking. The Federal Transit Administration is preparing to announce two grant opportunities to address public safety in transit systems, including human trafficking prevention, outreach and training. The Federal Motor Carrier Safety Administration is also using its Commercial Driver's License Program Implementation to do something similar.

On the legislative front, DOT has been given additional authority and tools to combat human trafficking. The No Human Trafficking On Our Roads Act of 2018 includes a lifetime Commercial Driver's License disqualification for an individual who uses a commercial motor vehicle to commit a felony involving human trafficking. The Federal Aviation Administration Reauthorization Acts of 2016 and 2018 require air carriers to train public-facing employees to identify and report human trafficking. One of the most recent actions is the Combating Human Trafficking in Commercial Vehicles Act of 2018, which required the establishment of the Department of Transportation Advisory Committee on Human Trafficking.

DOT also works with several international partners such as the Asia-Pacific Economic Cooperation (APEC), the International Civil Aviation Organization (ICAO), and the International Transport Forum (ITF). Most recently, a partnership between DOT and APEC, through the NGO A21 resulted in a successful pilot program that increased public awareness in Thailand.

PRESENTATIONS: MEASURING HUMAN TRAFFICKING

National Human Trafficking Hotline

At 10:40 a.m. Megan Cutter, Associate Director of Polaris's National Human Trafficking Hotline discussed the purpose of the national hotline, what happens when a call is received, and the data that is not collected during a call. Ms. Cutter also emphasized the role of the transportation industry and explained how transportation networks are used by traffickers. She provided examples of techniques industry partners can employ to help victims of human trafficking, i.e., travel vouchers from airlines, post prevention-based materials with the hotline numbers at transit stations and airports, and ensuring that materials are in appropriate languages.

Ms. Cutter highlighted Polaris' typology report that sorted data from calls received by the National Hotline into 25 categories. She also shared information gleaned from Polaris' written survey, which received 127 responses from human trafficking survivors. Noteworthy details from Ms. Cutter's presentation include:

- There has been a steady increase in the number of calls received by the hotline, which is likely a result of increased awareness.
- Traffickers regularly use long-distance buses and airplanes to transport victims.
- Traffickers and victims rely on public and private transportation to conduct business. Victims come into contact with public transport during exit attempts.
- Fifty-four percent of victims stated a lack of access to transportation as a barrier to leaving their traffickers.

National Center for Missing and Exploited Children

At 11:05 a.m. Eliza Reock, Strategic Advisor on Child Sex Trafficking at the National Center for Missing and Exploited Children provided an overview of the National Center for Missing and Exploited Children (NCMEC). It is the first organization to become a national centralized clearinghouse for missing and exploited children. The Center is a non-profit, non-governmental organization partially funded by Congress to operate 22 programs related to missing and exploited children. Some specifics shared by Ms. Reock include:

- The Center received more than 10,000 reports related to child sex trafficking through their cybertipline and 1-800-THE-LOST in 2017.
- Approximately 1 in 7 endangered runaway children reported to NCMEC in 2017 were likely victims of child-sex trafficking.
- Cases include males and females, and approximately 95% of reports are female victims.
- NCMEC has received reports of child sex trafficking in every state, and every type of community. Approximately 6% of males and 9% of females are found in states other than their hometowns.
- Common transportation related recovery sites include: gas stations, truck stops, and rest stops; bus stops; airports; subway stations; train stations; and on trains.
- There has been a large increase in the sale of children over the Internet since 2008.

Ms. Reock reiterated that awareness and education are critical. The Center offers posters of missing children that are available to partners and industry stakeholders at missingkids.org.

PRESENTATIONS: TRAINING TRANSPORTATION EMPLOYEES & RAISING PUBLIC AWARENESS

Truckers Against Trafficking

At 11:21 a.m. Kendis Paris, Executive Director and Co-Founder of Truckers Against Trafficking (TAT), provided an overview of her organization. She emphasized that there are more professional drivers on the roads than police officers. TAT has trained close to 700,000 trucking employees, and partners with law enforcement to assist in victim recovery and arresting perpetrators. TAT seeks to educate, equip, empower, and mobilize its membership. They have found success in intercepting victims at truck stops, parking lots, rest areas, city streets, gas stations, hotels/motels, bus terminals, and onboard buses.

Ms. Paris shared the following best practices:

- Discover points of intersection.
- Create pathways for engagement.
- Develop niche-specific materials, protocols and policies.
- Provide implementation support.
- Partner well, collaborate well, and choose carefully.

Amtrak

At 11:41 a.m. James Lewis, Lead Communications Specialist at the Amtrak Police Department, reviewed the implementation of a training initiative for Amtrak's front-line employees. In April of 2012, Amtrak launched a 2-pronged method to address training for their frontline employees. First, law enforcement received computer-based training. Also, managers received training and print materials to provide to their front-line employees during roll call. They also raised awareness by placing posters in crew areas. Since 2012, all 20,000 Amtrak employees have participated in computer-based training. Amtrak continues its partnership with DOT and the Department of Homeland Security (DHS). They also use video screens to play A21 human trafficking awareness videos.

LUNCH BREAK

The committee took a break for lunch between 12:00 p.m. and 1:00 p.m.

PRESENTATIONS: TRAINING TRANSPORTATION EMPLOYEES & RAISING PUBLIC AWARENESS (CONTINUED)

Metropolitan Atlanta Rapid Transit Authority

At 1:12 p.m. Leeshu Kennedy, Government Affairs Officer at the Metropolitan Atlanta Rapid Transit Authority (MARTA), gave an overview of MARTA's action plan to fight human trafficking. The State of Georgia has progressive anti-trafficking laws, and continues to push more progressive legislation on this issue. Georgia is requiring certain employers to post signs in conspicuous places to inform victims of how to obtain help and services, and implementing fines ranging from \$500-\$5,000 for offenses. In 2015, Georgia and MARTA partnered to create training materials that are targeted towards MARTA employees in all modes of transportation. MARTA employees were subsequently educated on how to recognize and report suspected cases of human trafficking. Ms. Kennedy emphasized the vital importance of leadership support. She also underscored that awareness training should be implemented year-round.

Ms. Kennedy also spoke to MARTA's upcoming awareness campaigns leveraging the 2019 Super Bowl, which will be hosted in Atlanta. Various pep-rallies and other major events will be used as a platform to address how raising awareness is key to prevent human trafficking.

A21's Can You See Me?

At 1:21 p.m. Mi Yung Park, Government Relations Director of The A21 Campaign (A21), gave an overview of A21's global program and the Can You See Me? (CYSM) campaign. The CYSM campaign is tailored to each country's specific human trafficking issues to maximize social acceptance. A21 learned that being sensitive to each country's history and specific needs is a major key to success, because the same message for various cultures is not effective.

The goal of the CYSM campaign is to educate the public on indicators of human trafficking. Additionally, a component of the campaign works to ensure human trafficking hotlines and law enforcement are working collaboratively.

Ms. Park showed examples of public awareness posters and played videos that exemplified different types of human trafficking. She also touched on the need for more campaigns that illustrate ways citizens can help and report cases of trafficking.

PRESENTATIONS: DEVELOPING A COMPREHENSIVE STRATEGY

Pennsylvania Department of Transportation

At 1:50 p.m. Emma Lowe, Special Assistant to the Secretary of Transportation at the Pennsylvania Department of Transportation (PennDOT), described PennDOT's approach to human trafficking as a response to the steadily increasing number of human trafficking related calls and reports that have been received since 2012. Pennsylvania averages over 500 calls a year received by the National Human Trafficking Hotline. To combat human trafficking, PennDot has:

- Implemented interactive web-based training available to all PennDOT and transit agency employees;
- Begun to distribute Truckers Against Trafficking wallet cards at all driver licensing centers;
- Broadcast public service announcements on all social media channels and the televised Motor Vehicle Network;
- Implemented Act 105 of 2014: Pennsylvania's comprehensive anti-trafficking legislation; and partnered with other transportation entities to spread awareness.

Port of Seattle

At 2:07 p.m. Eric Schinfeld, Senior Manager of Federal and International Government Relations at the Port of Seattle, presented the port's strategy to combat human trafficking. He noted that the State of Washington had the 12th highest call volume to the National Human Trafficking Hotline in 2018. The four focus areas of the port's anti-human trafficking strategy are:

1. **Internal Policies and Procedures:** The port implemented an internal policy that outlines the restriction on employee engagement in trafficking activities. The policy will be integrated into employee training curricula.
2. **Public Awareness and Education:** The port formed partnerships with the City of Seattle, King County, Sound Transit, and others, and will be conducting a regional public awareness campaign that is scheduled to launch in January 2019.
3. **Employee Training:** The port hired a vendor to develop and conduct trainings for employees, and plan to extend training opportunities to others who work at port facilities.
4. **Community Partnerships:** The port has established partnerships with Businesses Against Slavery and Trafficking Employer Alliance, King County, Commercially Sexually Exploited Children Task Force, and The Washington Advisory Committee on Trafficking.

SURVIVOR REMARKS

At 2:25 p.m. Jill Brogdon, Survivor Representative of the Colorado Human Trafficking Council, and Accounting Tech III and Human Trafficking Trainer at the Colorado Department of Transportation (CDOT), shared her story regarding human trafficking and how she persevered.

DISCUSSION: COMMITTEE QUESTIONS AND COMMENTS

At 2:35 p.m. Chairperson Bailey opened the floor to questions and comments by committee members.

- ACHT Committee Member Paul Anderson wanted to know how best to obtain key campaign materials from various NGOs that he could distribute. Also, he would like to see a nation-wide database or directory for officials to access and obtain materials to distribute.
- ACHT Committee Member Kristen Joyner asked how data can compiled from calls to various reporting outlets into a central platform. She commented that centralization would help with effective measurement. She also wanted to know if there has been any outreach to the Native American community on trafficking issues.
 - ACHT Subcommittee Member Gary McCarthy mentioned that there has been outreach to the Navajo Nation in Arizona.
- At 2:53 p.m. DOT Undersecretary Derek Kan stopped by the meeting to thank everyone involved on behalf of Secretary Chao. He also highlighted the important work that the Committee and Subcommittees are undertaking.
- At 2:56 p.m. DOT's Nicole Bambas reviewed the roles and leadership of the three subcommittees:
 - **Research, Analysis, and Information Sharing Subcommittee**
Chair: Kristen Joyner, Executive Director, South West Transit Association
Vice Chair: Shannon Eggleston, Program Director for Environment, American Association of State Highway and Transportation Officials
 - **Training and Awareness Subcommittee**
Chair: Nicole Clifton, Vice President, Global Public Affairs, United Parcel Service
Vice Chair: Nancy Rivard, President, Airline Ambassadors International
 - **Protocols and Policy Development Subcommittee**
Chair: Kendis Paris, Executive Director and Co-Founder, Truckers Against Trafficking
Vice Chair: Tiffany Wlazlowski Neuman, Vice President of Public Affairs, National Association of Truck Stop Operators

She also highlighted the timeline for the subcommittees, and the need for each subcommittee to elect a secretary and drafter.

PUBLIC COMMENTS

At 3:05 p.m. Chairperson Bailey opened the meeting for public comments and questions.

- A participant referenced legacy data collection reporting systems, and wanted to encourage the committee to not disregard what exists already.
- Jennifer Sunderman, Director of Operations, Safety and Technical Services for the Regional Airline Association, asked how membership for the subcommittees was decided and structured?
 - Response: Deputy Assistant Secretary David Short responded that the ACHT's establishment was well publicized through a Federal Register Notice. He also noted that over 60 applications were received by individuals interested in serving on the committee. However, the statute only allowed for 15 committee members to serve. Some of the applicants who were not selected to serve on the committee were invited to serve on a subcommittee. Lastly, DAS Short reminded attendees that ACHT meetings are public events, and encouraged them to submit their comments in writing.
- Christine Baglin, Senior Principal at the Project Performance Company, commented that the National Academy of Science is doing similar work concurrently in the area of human trafficking by surveying State departments of transportation regarding their counter-trafficking methods.

SUBCOMMITTEES, NEXT STEPS, AND TIMELINE

At 3:15 p.m. DOT's Nicole Bambas opened the floor to committee members to ask remaining questions regarding the subcommittees.

CLOSING REMARKS AND ADJOURNMENT

Chairperson Bailey stated that the ACHT is ready to move forward and work together toward recommendations for Secretary Chao. She then adjourned the meeting at 3:16 p.m.

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