



Department of Transportation  
Office of the Secretary  
Office of the Assistant Secretary for Research and Technology (OST-R)

# Workshop on GPS Jamming and Spoofing in the Maritime Environment

December 3, 2020

# **Introductions and Welcoming Remarks**

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**Diana Furchtgott-Roth**

Deputy Assistant Secretary for Research & Technology (OST-R), U.S. DOT



U.S. Department of Transportation

# Strengthening National Resilience through Responsible Use of Positioning, Navigation, and Timing Services, EO 13905

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**Dr. Seth Jonas**

National Security Council (NSC) Representative, Executive Office of the President



U.S. Department of Transportation

# Perspectives on PNT Resiliency for Transportation

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**Karen Van Dyke**

Director, PNT and Spectrum Management OST-R, U.S. DOT



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## Transportation Perspectives on PNT Resiliency

### Workshop on GPS Jamming and Spoofing in the Maritime Environment

December 3, 2020

# Reliable Navigation is Critical to Major DOT Initiatives



## Aviation – NextGen

- Reliable and accurate positioning worldwide
- Reduced delays
- More fuel-efficient routes
- Increased system capacity with enhanced safety



## Intelligent Transportation Systems

- Enable crash prevention among vehicles and between vehicles and infrastructure



## Rail – Positive Train Control

- Reduced probability of collisions
- Increased efficiency and capacity



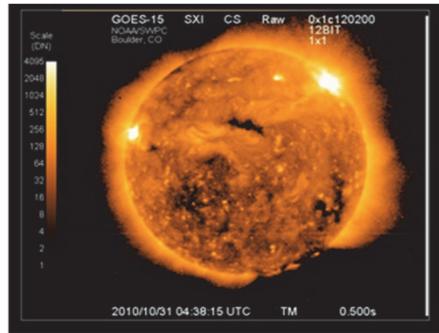
## Maritime



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# GPS/GNSS Challenged Environments

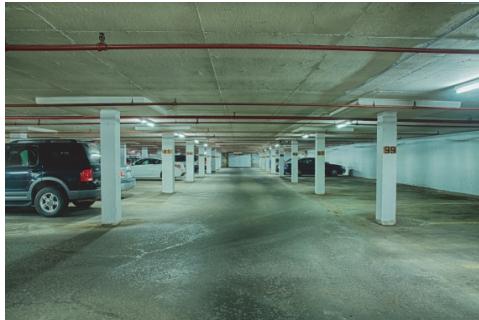
**Ionospheric Disturbances**



**High Accuracy with Integrity**



**Underground/Indoors**



**Urban Canyons**



**Timely Notification of Misleading Information**



**Inaccurate/Out-of-Date Maps**



7

7

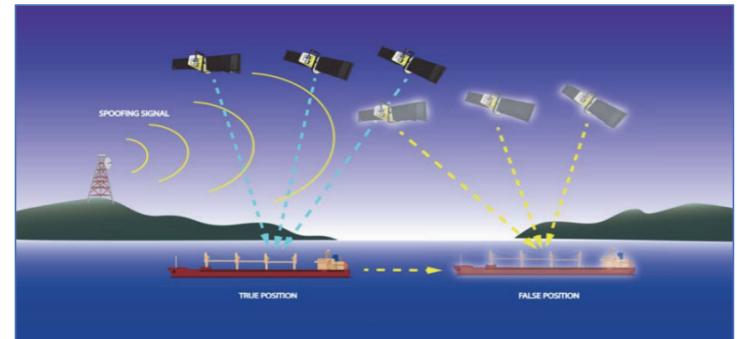
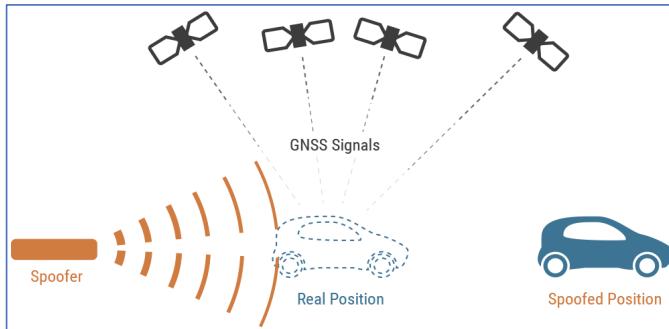


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# Existing GPS/Global Navigation Satellite System Threats

- Jamming is intentionally produced RF waveforms that have the same effect as interference; the only difference is the intent to degrade or deny a target receiver's operation.
- Spoofing can deny, degrade, disrupt, or deceive a receiver's operation and can have a range of effects from incorrect outputs of PNT to receiver malfunction. The onset of these effects can be instantaneous or delayed and it is possible for effects to continue even after the spoofing has ended. Ref. DHS Report "*Improving the Operation and Development of Global Positioning System (GPS) Equipment Used by Critical Infrastructure*"



2018 National Science Foundation grant to University of Virginia published: ROAD TO NOWHERE — \$225 GPS Spoofing can send SATNAV-guided vehicles into oncoming traffic.



# FY18 NDAA GPS Backup Demonstration Status



- Awarded 11 PNT technology vendor demonstration contracts on rapid acquisition purchase orders through OST-R/Volpe Center
  - Technologies included: Terrestrial RF, Low Earth Orbit, Fiber Optic, and Map Match
- Executed three field campaigns, technology demonstration, and analysis and assessment of data
- Report to Congress currently being drafted



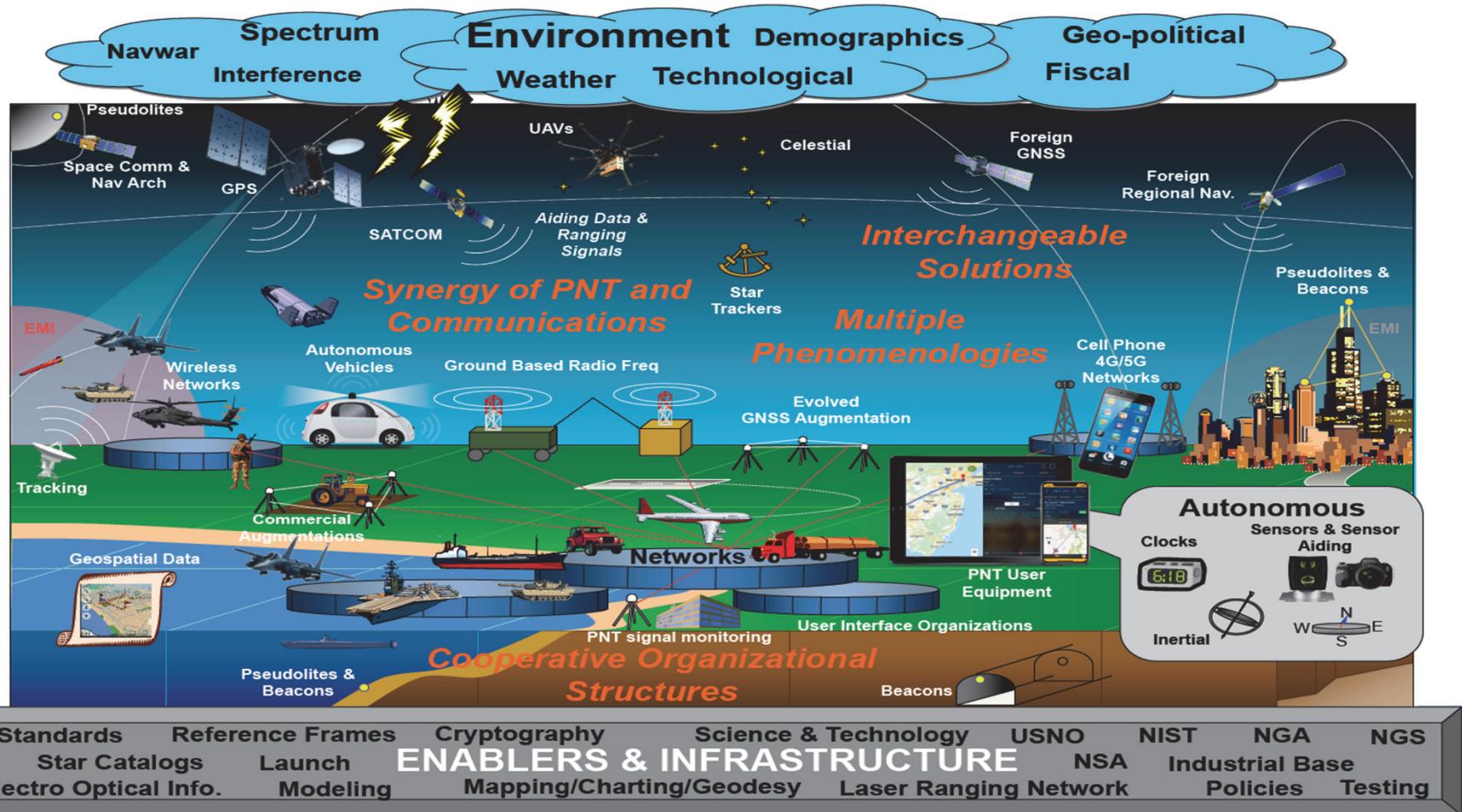
# DOT PNT Research for Highly Automated Systems

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- **PNT for Automated Vehicles (AV): ITS Joint Program Office**
  1. AV use cases / scenarios
  2. Determine PNT requirements for AV operations
  3. Assess GNSS and other candidate sensor technologies
  4. Analyze PNT performance of individual sensors
  5. Determine navigation performance enhancements achieved by sensor fusion
- **DOT University Transportation Center: Highly Automated Transportation System Research**
  - Awarded to consortium led by The Ohio State University (with UC Irvine, UT Austin, and University of Cincinnati): **Center for Automated Vehicles Research with Multimodal AssurEd Navigation (CARMEN)**
    - Assess PNT threat scenarios and risks to highly automated transportation systems
    - Standards, Guidelines, and Best-practices for cyber-resilient PNT systems
- **OST-R Highly Automated System Safety Center of Excellence**



# National PNT Architecture



# Maritime Perspective: How positioning, navigation, and timing supports maritime applications

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**Kevin Kohlmann**

Director, Office of Safety U.S. Maritime Administration, U.S. DOT



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# Maritime Perspective: How positioning, navigation, and timing supports maritime applications

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**Cameron Naron**

Director, Office of Security, U.S. Maritime Administration, U.S. DOT



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# Maritime Perspective: How positioning, navigation, and timing supports maritime applications

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**Michael Emerson**

Director, Marine Transportation Systems & Senior Arctic Policy Advisor, U.S. Coast Guard



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# Break

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2:15 – 2:25



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# What happens when PNT is denied, disrupted, or manipulated in a maritime environment

**Captain William Westrem**

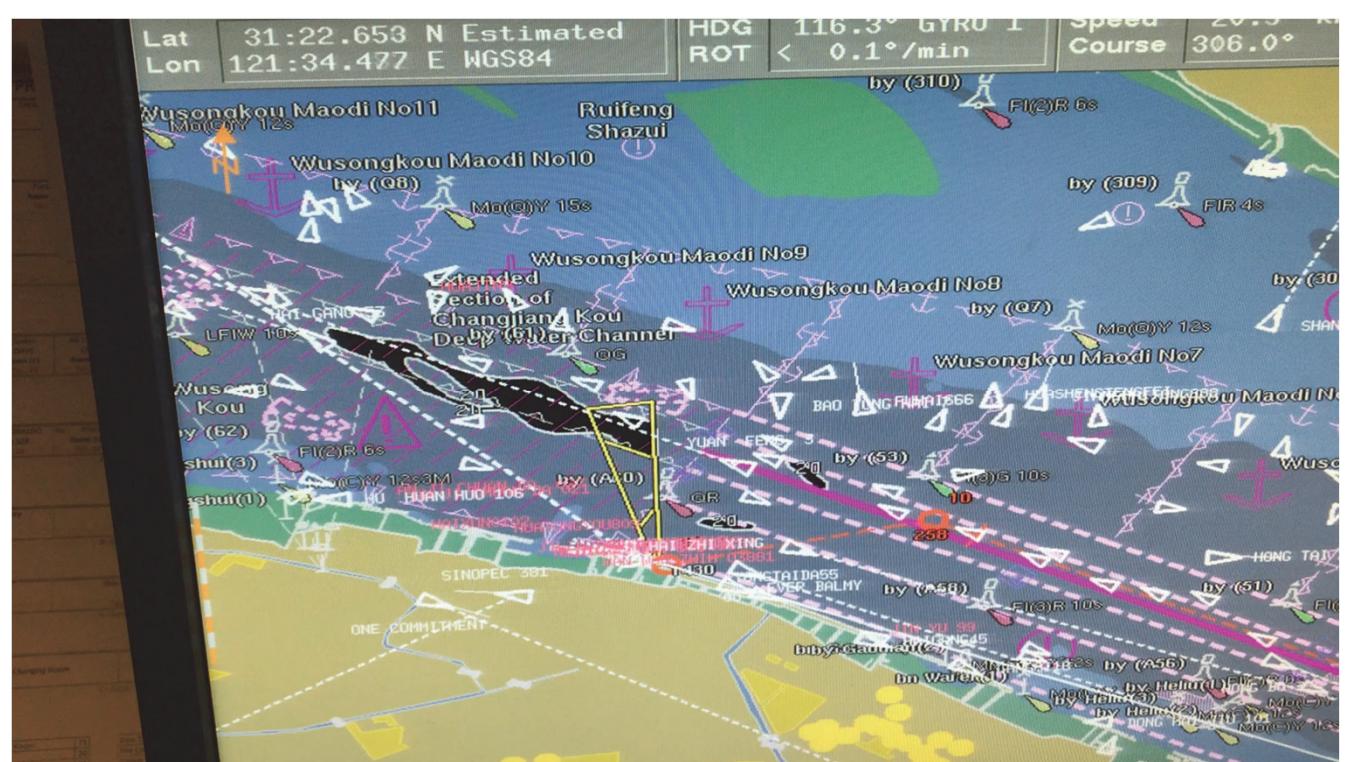
APL Maritime President *Eisenhower*



U.S. Department of Transportation

What happens when PNT is denied, disrupted, or manipulated  
in a maritime environment

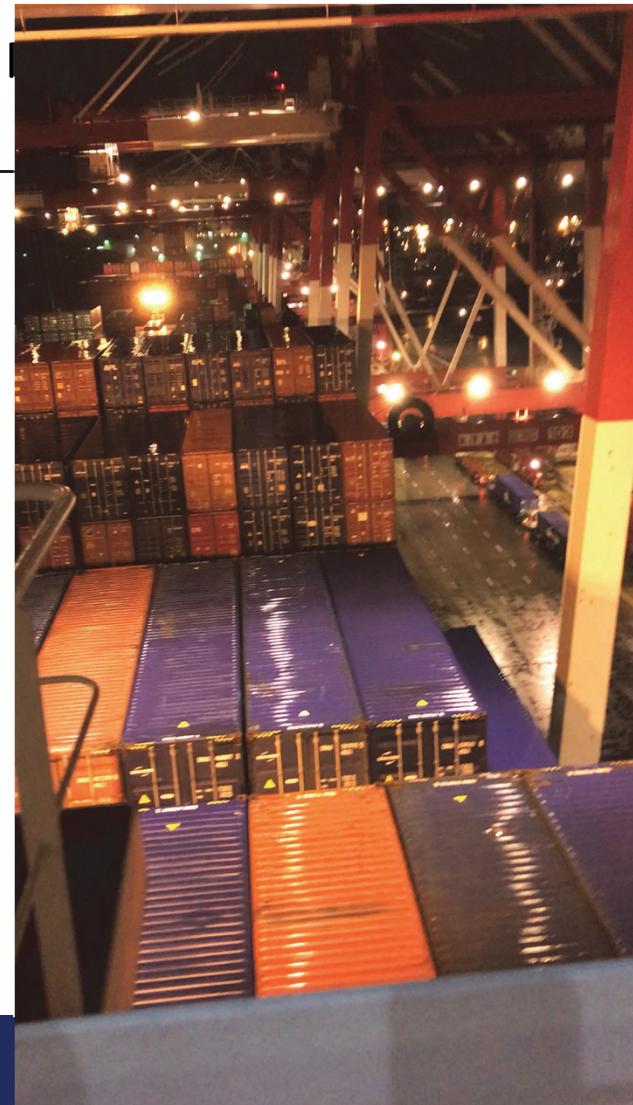
## **Captain William Westrem** APL Maritime President *Eisenhower*



# What happens when PNT is denied, disrupted, or in a maritime environment

**Captain William Westrem**

APL Maritime President *Eisenhower*

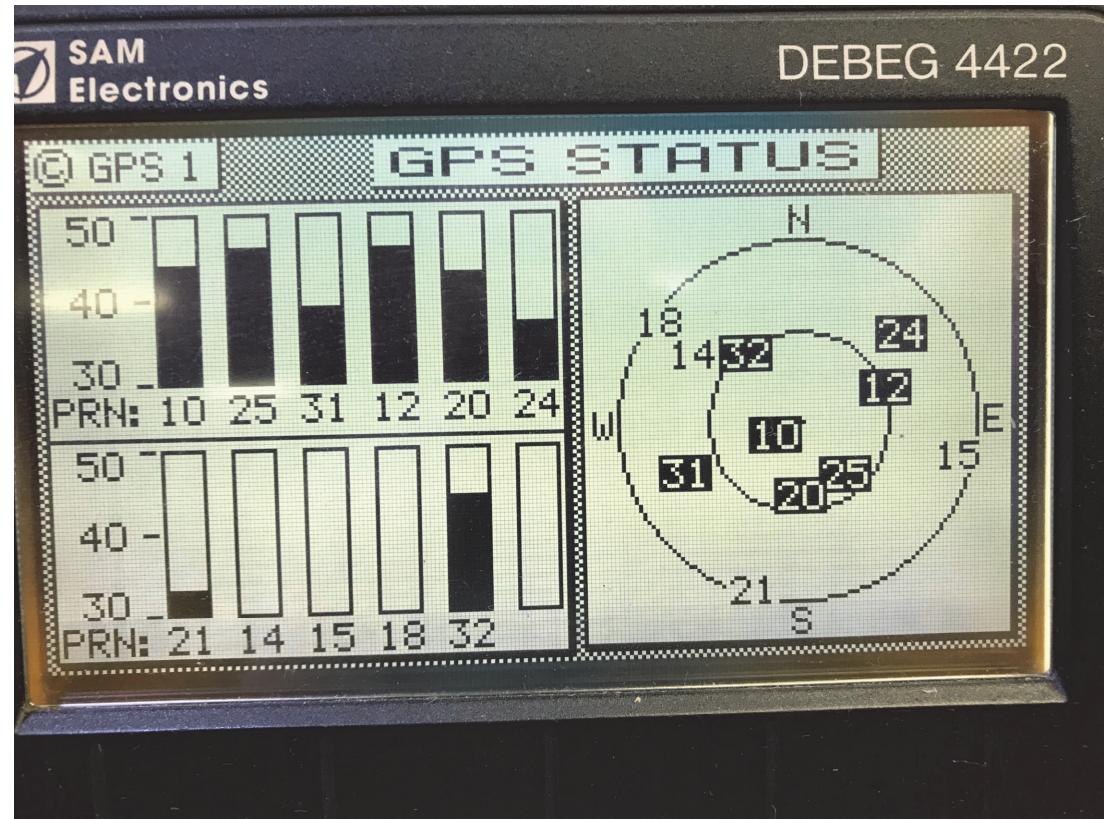


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# What happens when PNT is denied, disrupted, or manipulated in a maritime environment

Captain William Westrem

APL Maritime President Eisenhower

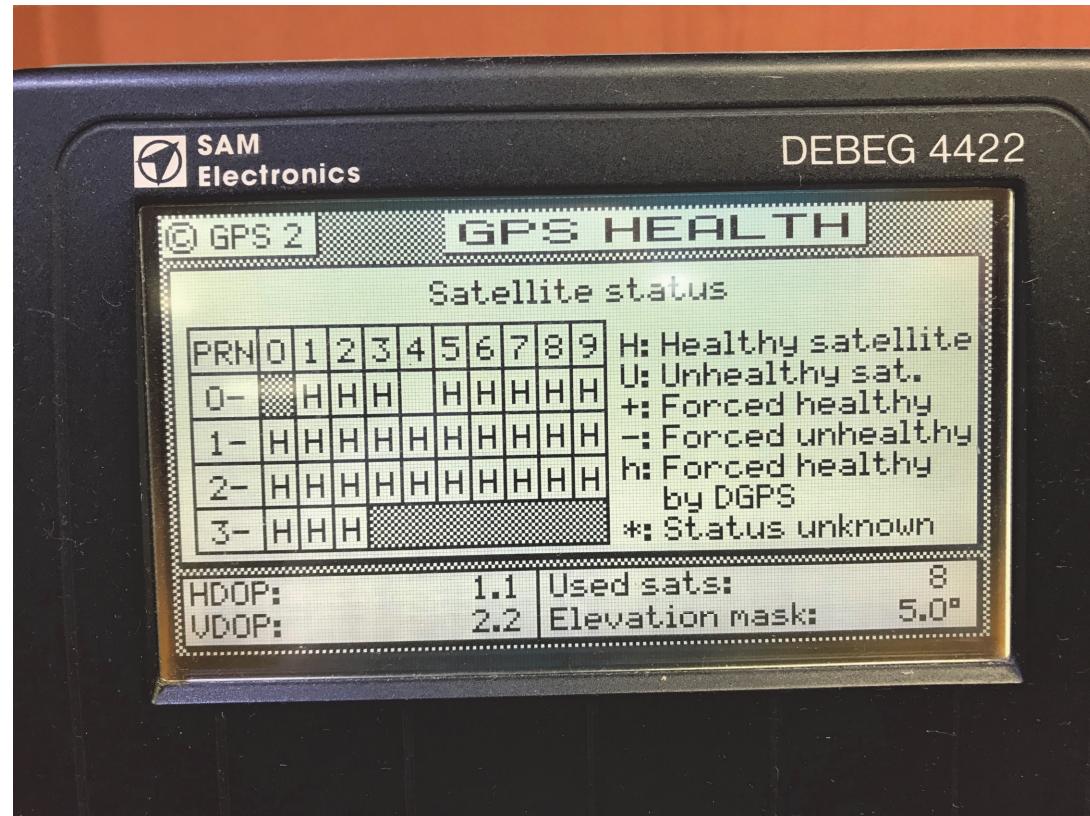


U.S. Department of Transportation

# What happens when PNT is denied, disrupted, or manipulated in a maritime environment

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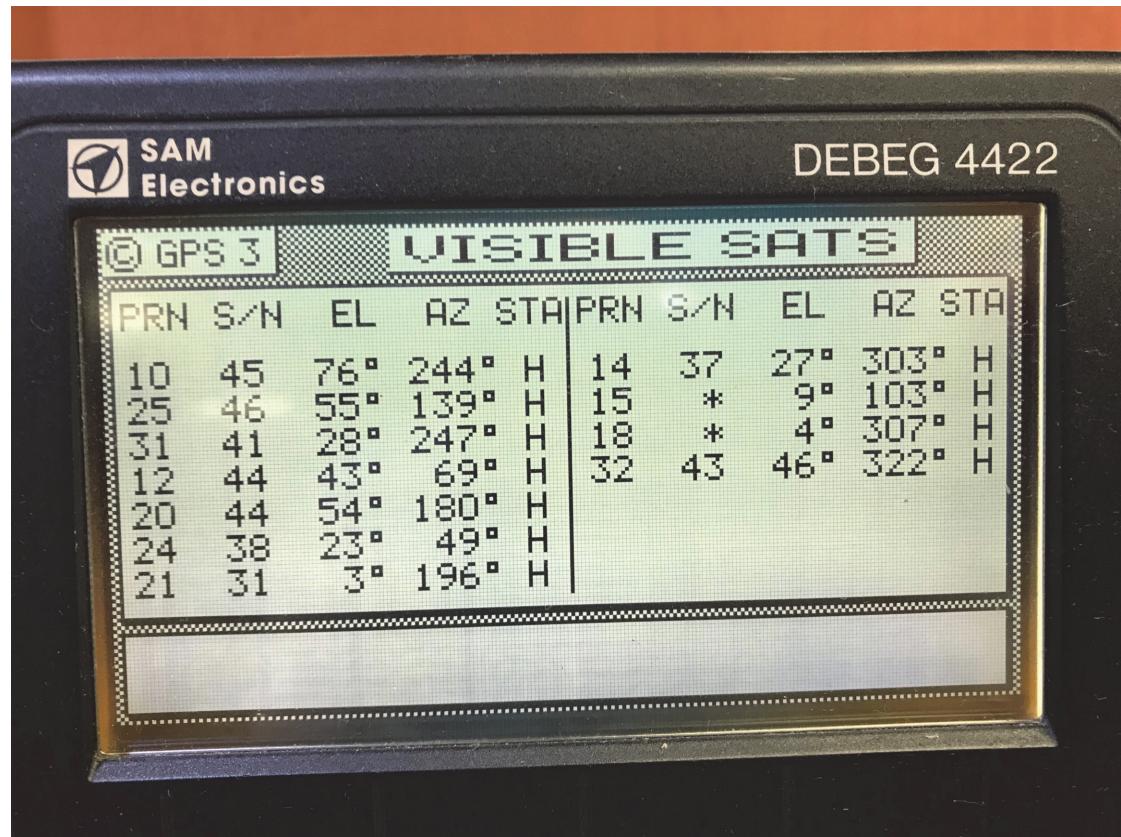
Captain William Westrem  
APL Maritime President Eisenhower



# What happens when PNT is denied, disrupted, or manipulated in a maritime environment

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Captain William Westrem  
APL Maritime President Eisenhower



# What happens when PNT is denied, disrupted, or manipulated in a maritime environment

**Captain Richard G. Hoey**

*Maersk Montana*



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# What happens when PNT is denied, disrupted, or manipulated in a maritime environment

**Dana Goward**

President & Director, Resilient PNT Foundation



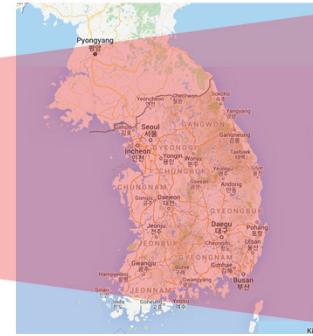
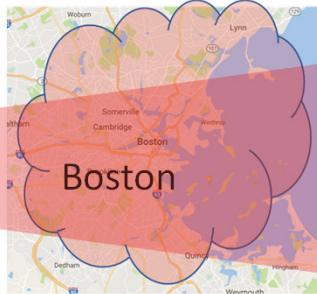
U.S. Department of Transportation



# How To Steal A Ship GPS Vulnerability & Maritime

US DOT Research & Technology

# Jamming

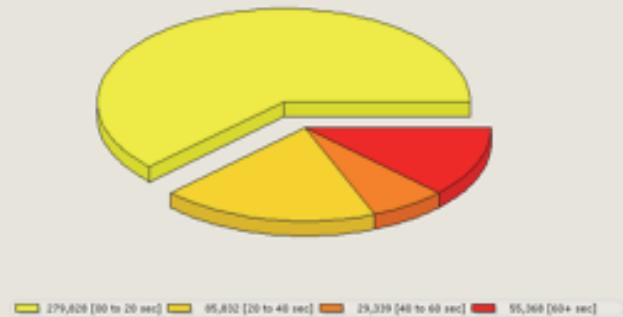


Seconds,  
Minutes

Weeks +

## Result 3: Durations of interference events

ALL events (450,363 events)

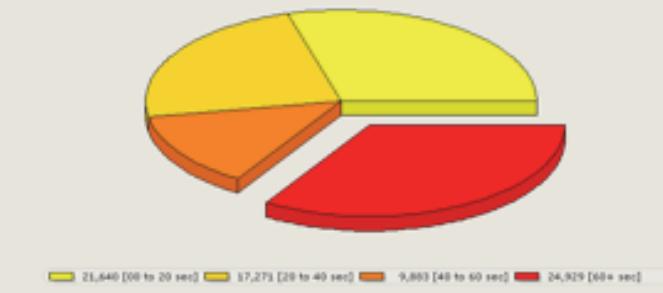


Most events are very short durations  
12% of ALL events are greater than 60 seconds

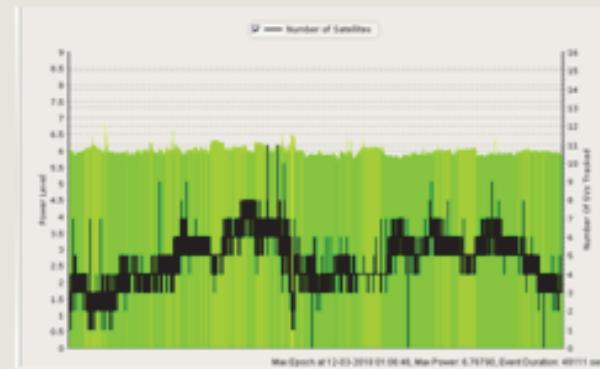
### Some findings:

- 7191 events > 5 minutes
- 1112 events > 30 minutes
- 610 events > 60 minutes
- 5 events > 1 day
- Longest event = 5 days

High Priority events (73,723 events)



34% priority events are greater than 60 seconds



# Impacts Entire Supply Chain

“GPS Disruption Halts Ports,  
Endangers Ships” – US Coast Guard



hammers aid auto & cargo  
theft



# Maritime Jamming Reports

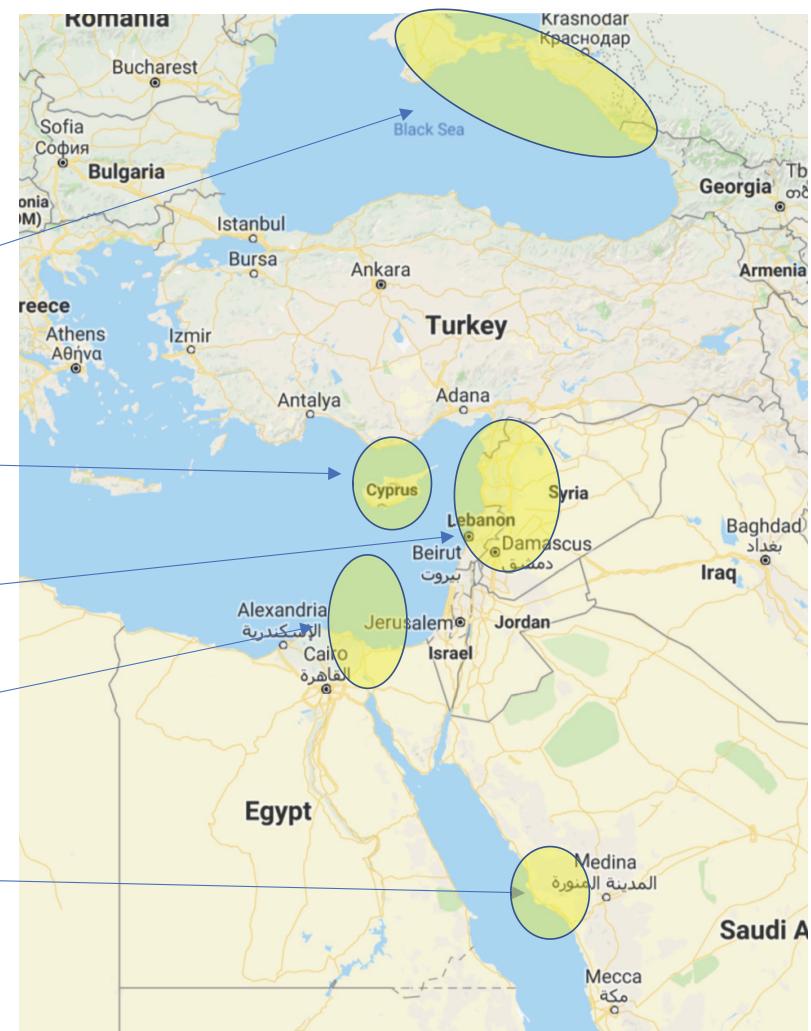
VIP Protection & Conflict

Disrupt Oil/Gas  
Surveys?

Armed  
Conflict

Illegal Fishing?

Unknown



## Year-Long ocean cruise finds GPS disruption... everywhere

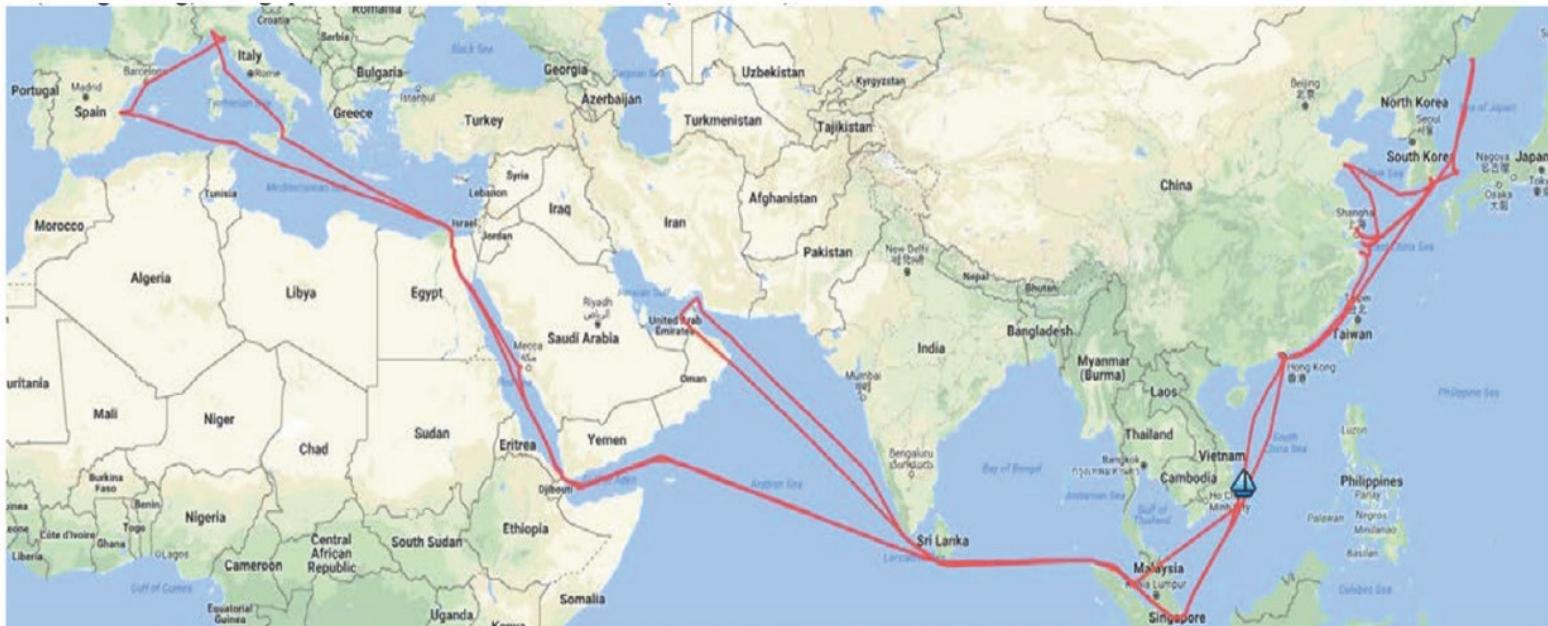


Figure 5. Vessel route from September 2017 to January 2018 recorded by DLR's GNSS receiver prototype.

## Low-powered GPS jammer



THV Galatea



*First indications:*

- False positions, and velocities
- Autopilot may turn vessel
- But no alarms!

*With a little more jammer power:*

- Electronic Chart Displays
- Autopilot
- Automatic Identification System
- Differential GPS
- Satellite voice and data comms
- Maritime distress safety system

*plus ...*

**Ship's Radar & Gyrocompass**

# Spoofing – Hazardously Misleading Information

December 2011



# Spoofing Demo

June 2012

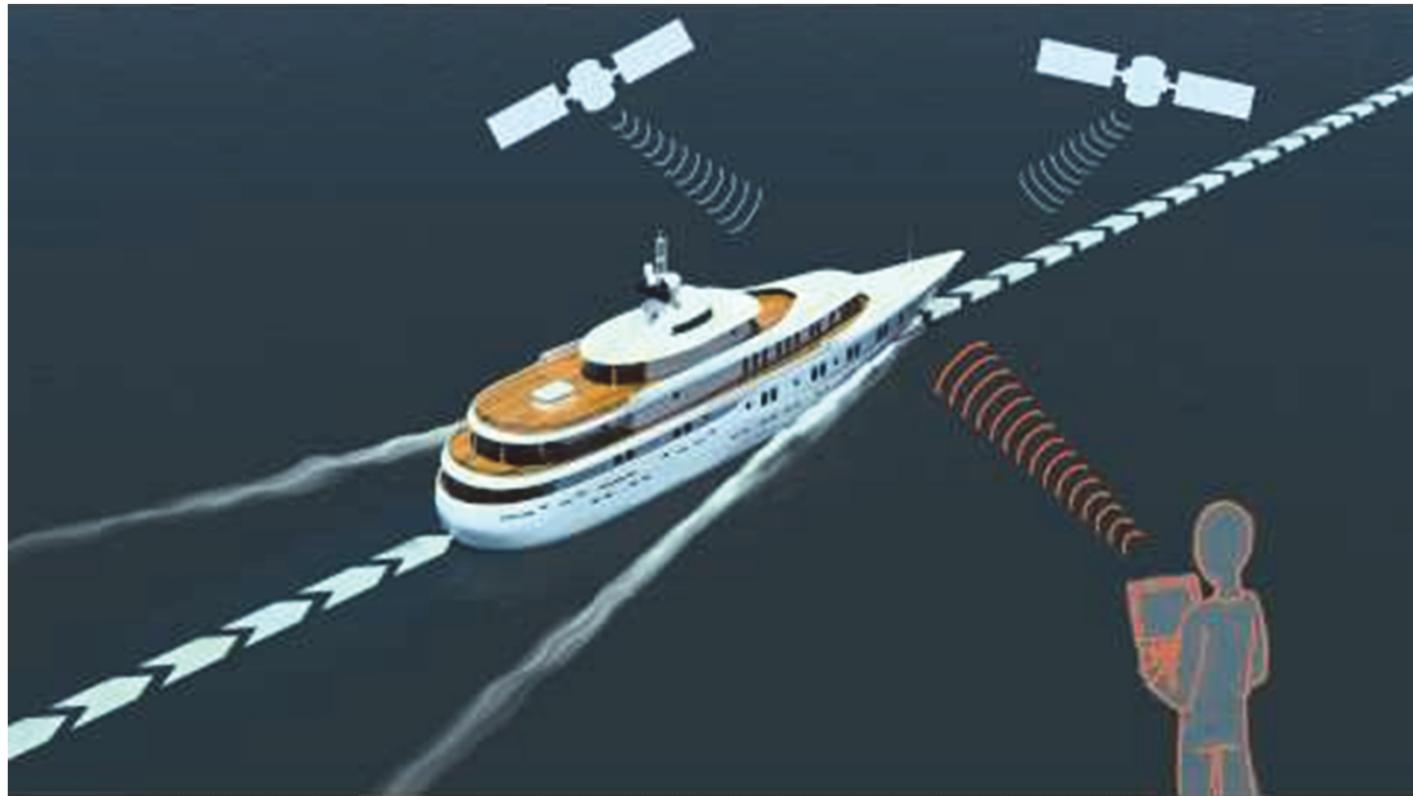
University of Texas,  
Austin

Prof Todd Humphreys



# Spoofing Demo

June 2013



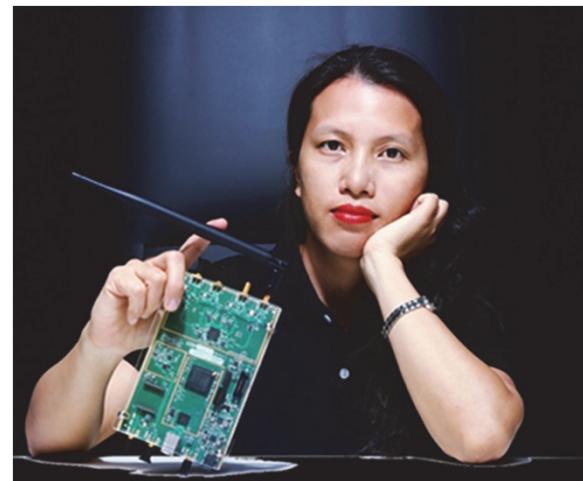
[https://www.youtube.com/watch?time\\_continue=17&v=ctw9ECgJ8L0](https://www.youtube.com/watch?time_continue=17&v=ctw9ECgJ8L0)

# Tutorial – Build Your Own GPS Spoofer

December 2015



Hackers Convention  
Las Vegas





January 12, 2016

Reposition 2 RCB 90s  
from Kuwait to Bahrain  
through International  
Waters



Source: UN



January 12, 2016



## Spoofing?

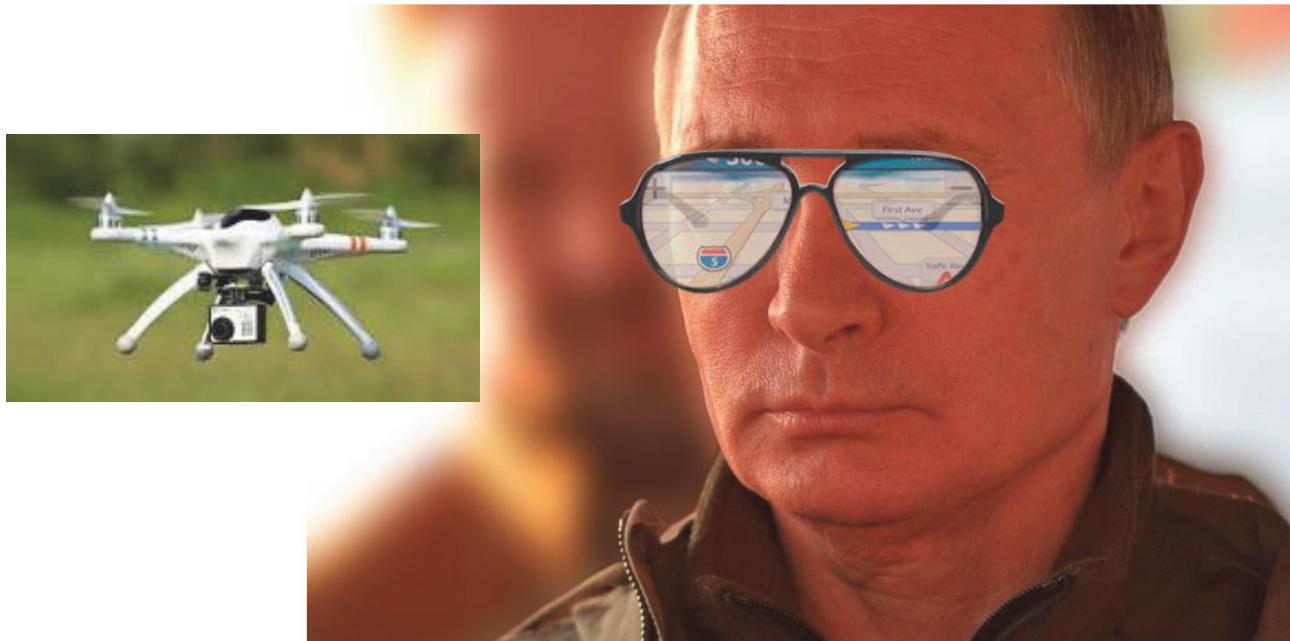
- Right after US/Iran nuclear agreement
- Same day as President's last major speech to the nation

# The Moscow Times

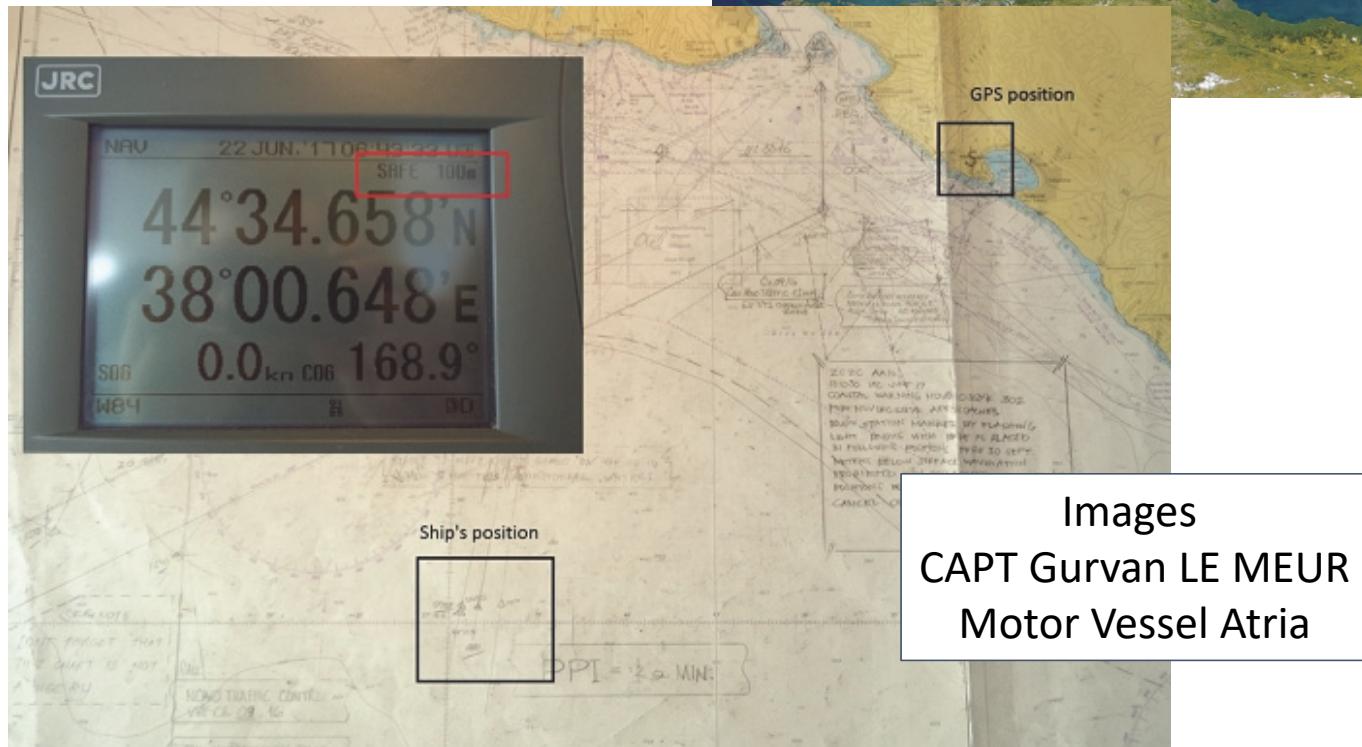
Oct. 21 2016 - 03:10

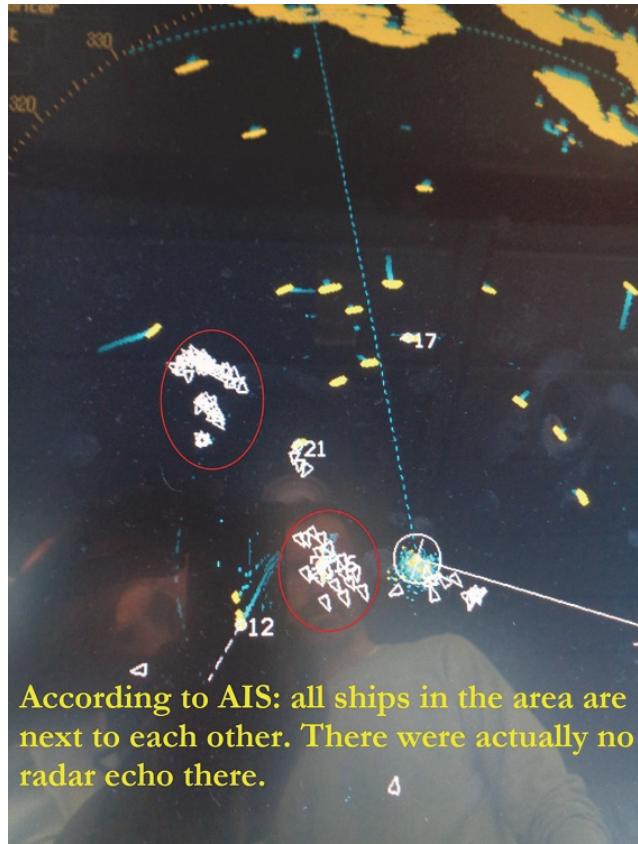
## The Kremlin Eats GPS for Breakfast

Why geolocation in central Moscow has become a real headache



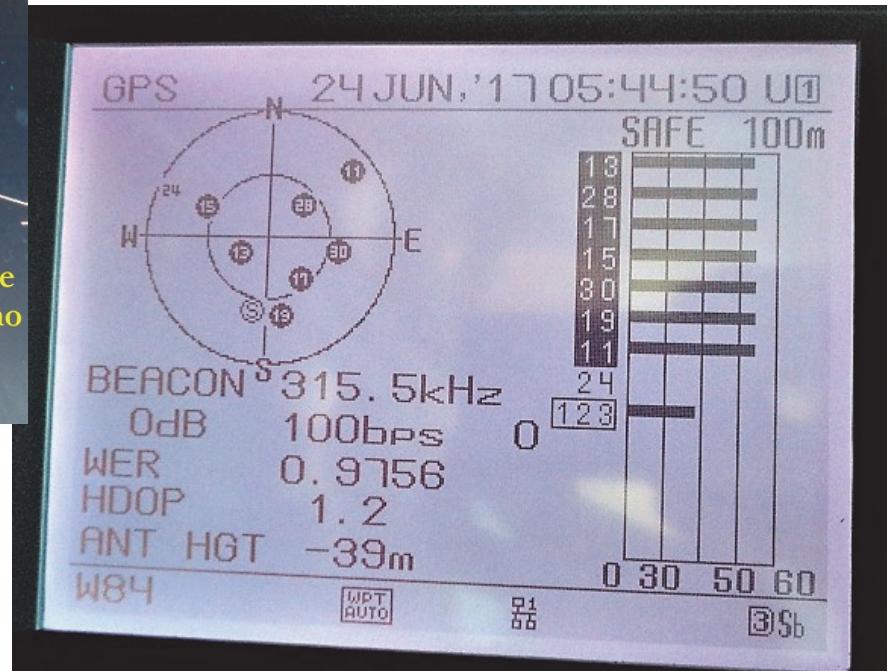
June 2017, M/V Atria





June 2017, M/V Atria

Images  
CAPT Gurvan LE MEUR  
Motor Vessel Atria



# July 2017

[https://www.marinetraffic.com/ee/ais/details/ships/shipid:756061/mmsi:636016128/imo:9588158/vessel:WHITE\\_MOON](https://www.marinetraffic.com/ee/ais/details/ships/shipid:756061/mmsi:636016128/imo:9588158/vessel:WHITE_MOON)

<https://www.marinetraffic.com/ee/ais/details/ships/shipid:214167/mmsi:240966000/imo:9531545/vessel:PROVIDENCE>

**MarineTraffic** - The world's most trusted ship tracking service

**EG SKT** RU NVS  
 ATD: 2017-06-29 22:37 LT (UTC +2) ETA: 2017-07-15 08:00 LT (UTC +3)  
 Post Track Route Forecast

Distance Traveled \*\*\*\*\*  
 Distance to Go \*\*\*\*\*  
 Total Voyage Distance \*\*\*\*\*  
 Time to Destination \*\*\*\*\*  
 Draught 9.5m  
 Salvastatud kiirus (Suurim / Keskmise) 13.4 / 7.4 knots

Vilmane teadeolev asukohat  
 Vilmane teadeolev asukohat In Range

Reported ETA Received: 2017-07-17 22:40 LT (UTC +3)

**Alexander Demin** MarineTraffic.com

**PROVIDENCE** RU NVS  
 ATD: 2017-07-06 08:36 LT (UTC +3) ETA: 2017-07-16 22:00 LT (UTC +3)  
 Post Track Route Forecast

Distance Traveled \*\*\*\*\*  
 Distance to Go \*\*\*\*\*  
 Total Voyage Distance \*\*\*\*\*  
 Time to Destination \*\*\*\*\*  
 Draught 5m  
 Salvastatud kiirus (Suurim / Keskmise) 10.1 / 9.4 knots

Vilmane teadeolev asukohat  
 Vilmane teadeolev asukohat In Range

Reported ETA Received: 2017-07-17 18:49 LT (UTC +3)

**PRINOS KAVALA** [GR] RU NVS  
 ATD: 2017-07-06 08:36 LT (UTC +3) ETA: 2017-07-16 22:00 LT (UTC +3)  
 Post Track Route Forecast

Distance Traveled \*\*\*\*\*  
 Distance to Go \*\*\*\*\*  
 Total Voyage Distance \*\*\*\*\*  
 Time to Destination \*\*\*\*\*  
 Draught 5m  
 Salvastatud kiirus (Suurim / Keskmise) 10.1 / 9.4 knots

Vilmane teadeolev asukohat  
 Vilmane teadeolev asukohat In Range

Reported ETA Received: 2017-07-17 19:45 (UTC)

Position Received: 2 minutes ago (2017-07-17 19:45 (UTC))  
 Vessel's Local Time: 2017-07-17 22:45 (UTC +3)  
 Al: **RSEA** - Black Sea  
 Latitude / Longitude: **44.14749° / 37.41941°**  
 Olik: Underway Using Engine  
 Kruus/Kruus: 0.9kn / 201°  
[Nearest Vessels](#)

Näita mõõtmisi kaardil > Google Map data ©2017 Google - [Terms of Use](#)

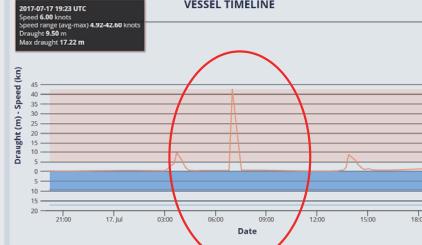
Tood: 15 knoti Wind direction: NW (331°) Temperature: 26°C

Hiljutised sadama teated Rohalik jaeg Ängitöö Mytime 300

[https://www.marinetraffic.com/ee/photos/of/ships/shipid:214167/ship\\_name:PROVIDENCE#220947](https://www.marinetraffic.com/ee/photos/of/ships/shipid:214167/ship_name:PROVIDENCE#220947) Vessel Particulars

Last update: 2017-06-17 09:23:01

**VESSEL TIMELINE**  
 2017-07-17 05:00 UTC Speed: 6.00 knots Speed range (avg-max): 4.92-42.00 knots Draught: 5.80m Max draught: 17.22 m



Draught (m) - Speed (kn)  
 Date: 21:00 17 Jul 03:00 06:00 09:00 12:00 15:00 18:00

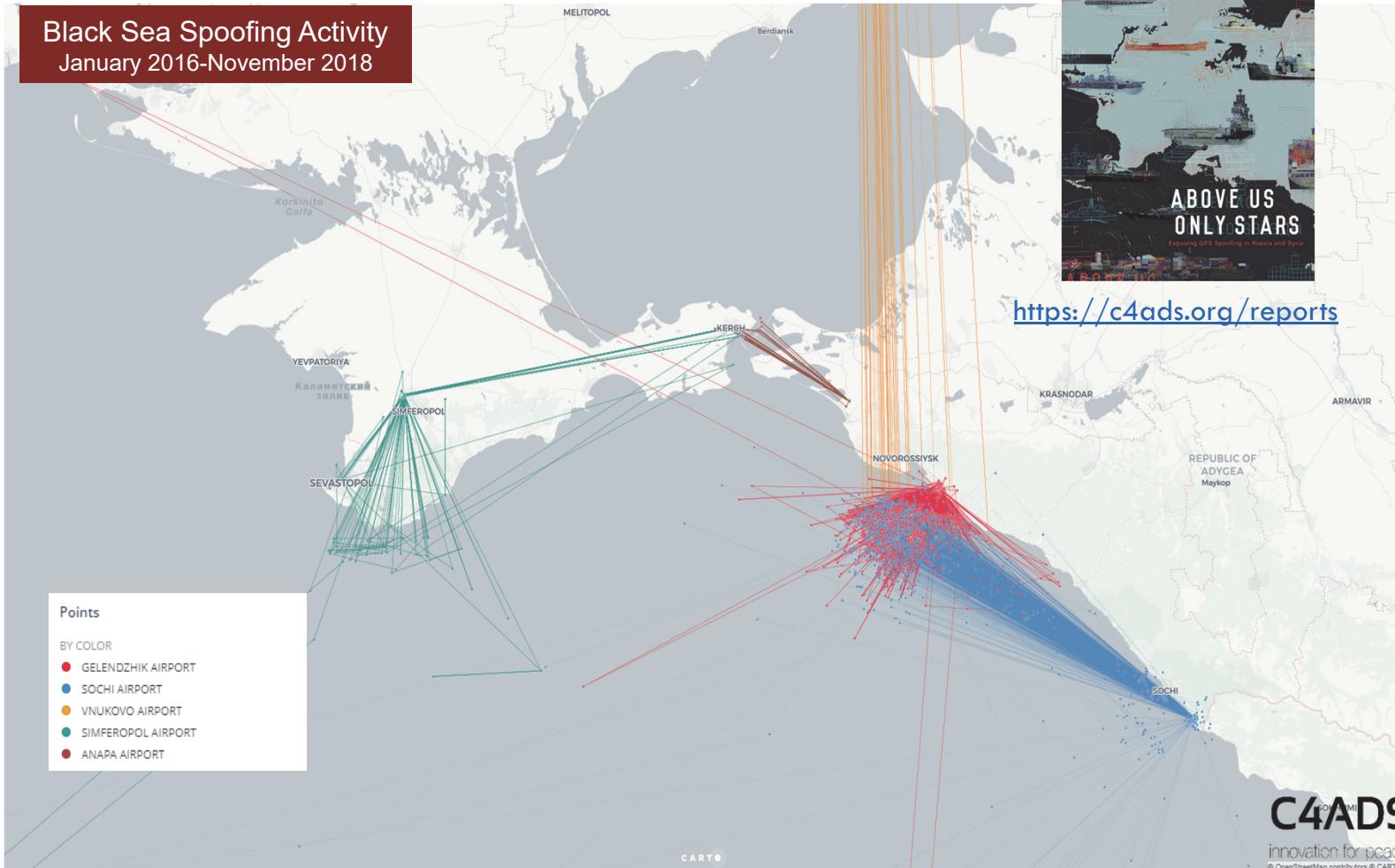
**VESSEL TIMELINE**  
 Draught (m) - Speed (kn)  
 Date: 22:00 17 Jul 02:00 04:00 06:00 08:00 10:00 12:00 14:00 16:00 18:00



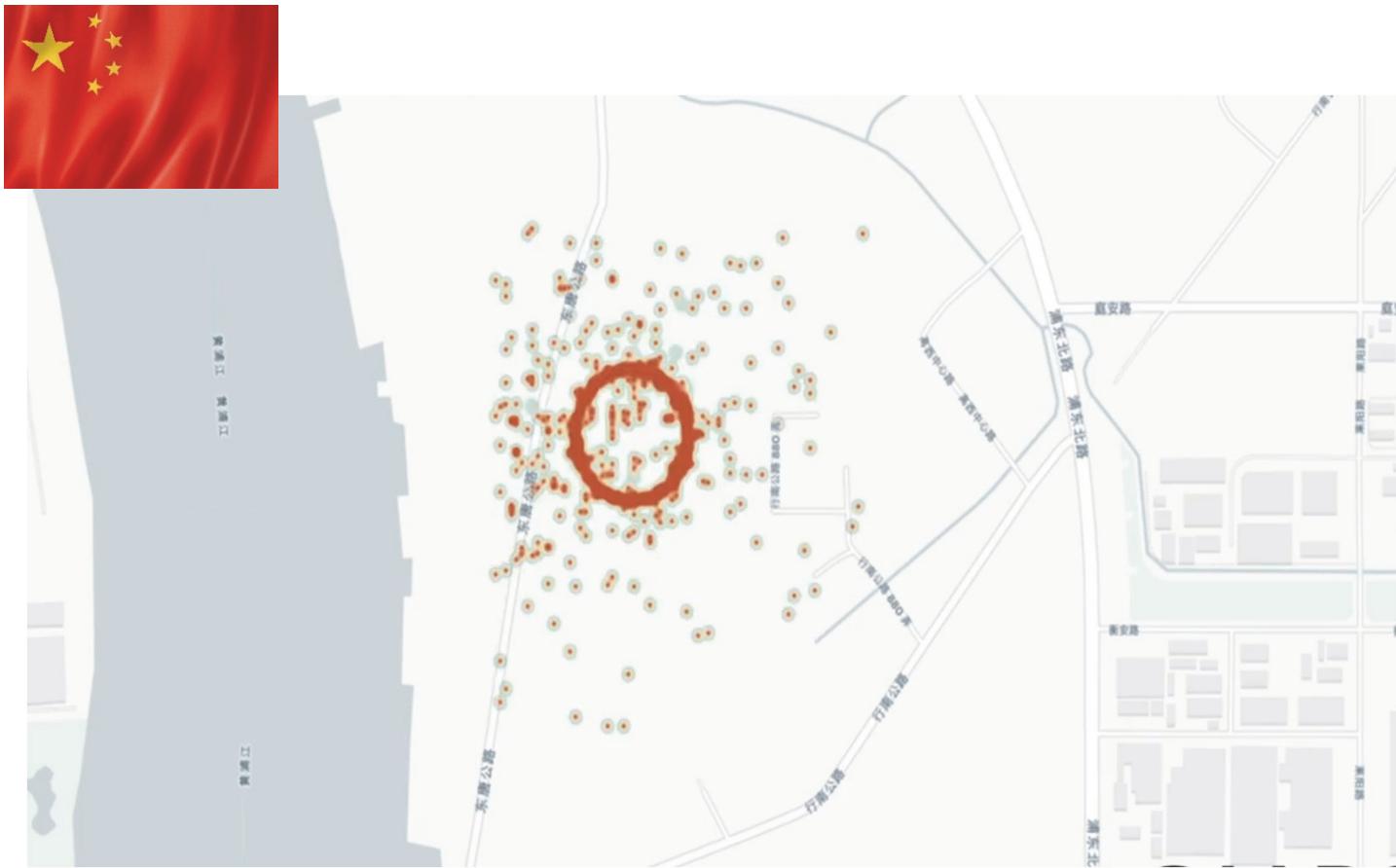
Speed Draught

## Black Sea Spoofing Activity

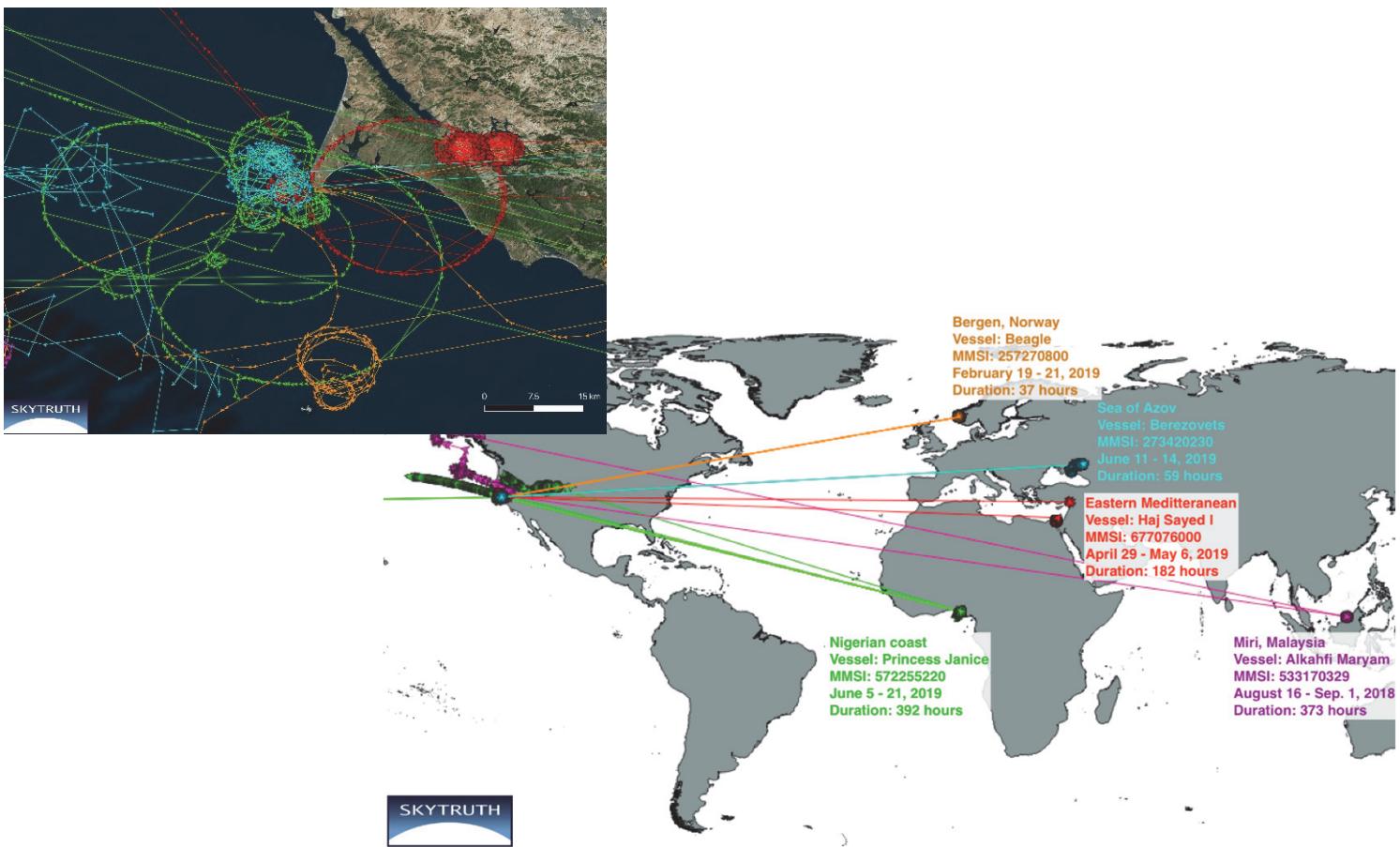
January 2016-November 2018



Unless specifically stated, the mention of any company, organization, individual, or other entity in this document or any attachments thereto does not imply the violation of any law, statute, or international agreement, and should not be construed as such.



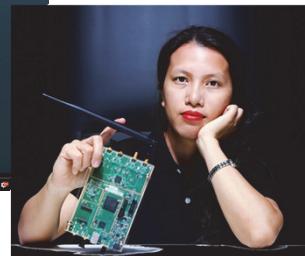
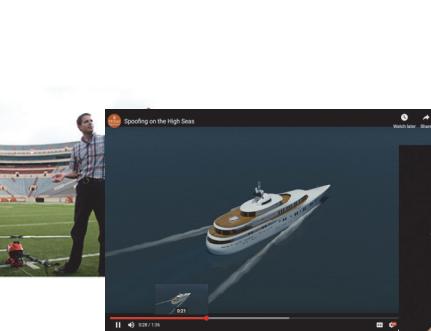
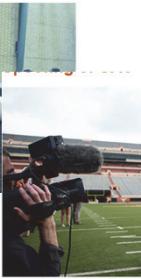
Port of Shanghai, People's Republic of China



# Spoofing – Cost ↓ Capability ↑ Ease of use ↑



Iran, Dec 2011



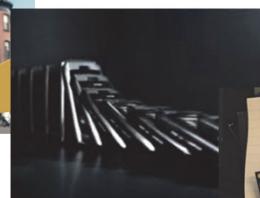
UT Austin, 2012-13



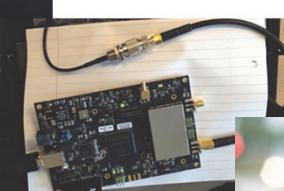
Persian Gulf, Jan 2016

4 sites Russia  
1,300+ ships  
2016 - Present

Pokemon  
July 2016



Las Vegas, Dec 2015



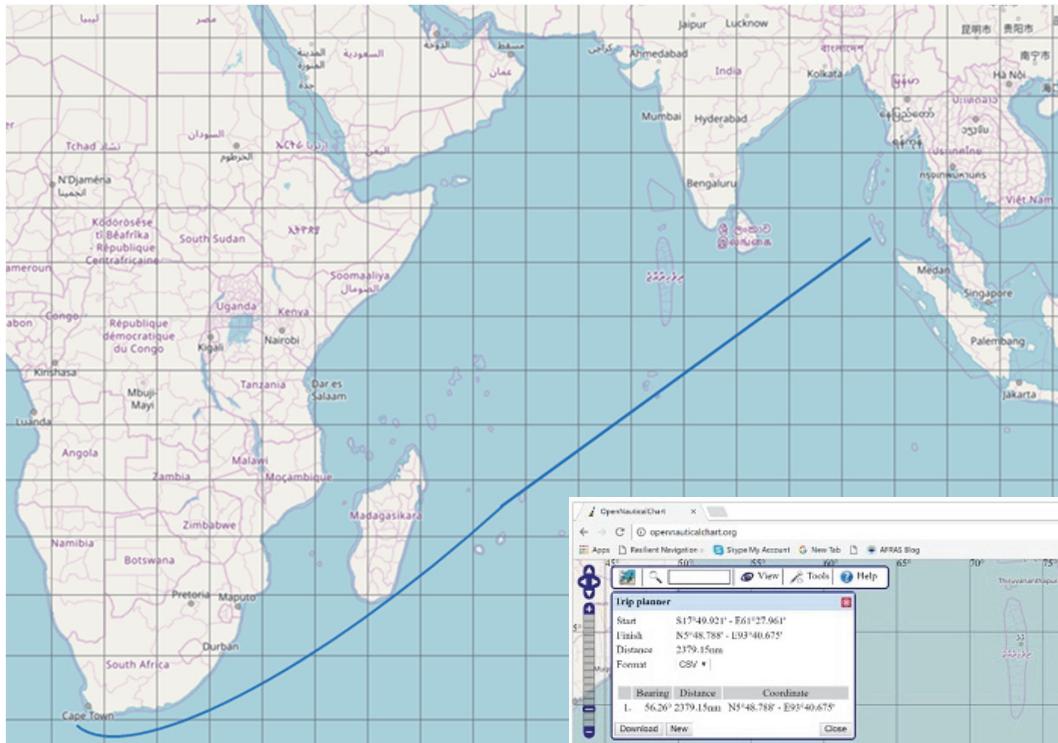
US Southern Border  
Dec 2015



Portland  
Oct 2017

All GNSS at Once Jun  
2018

Signals & Maps  
Jul 2018

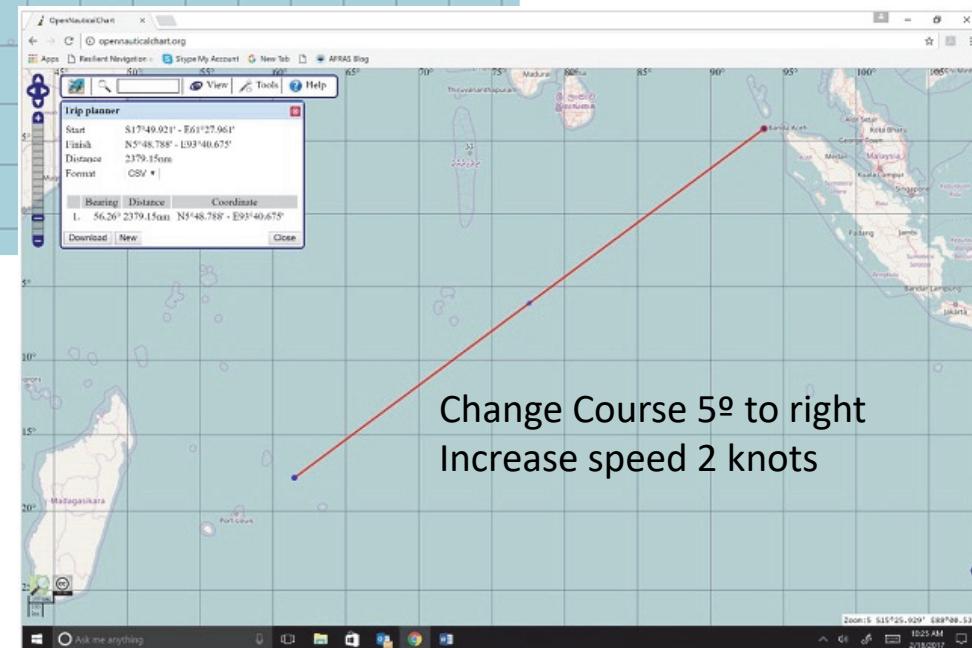


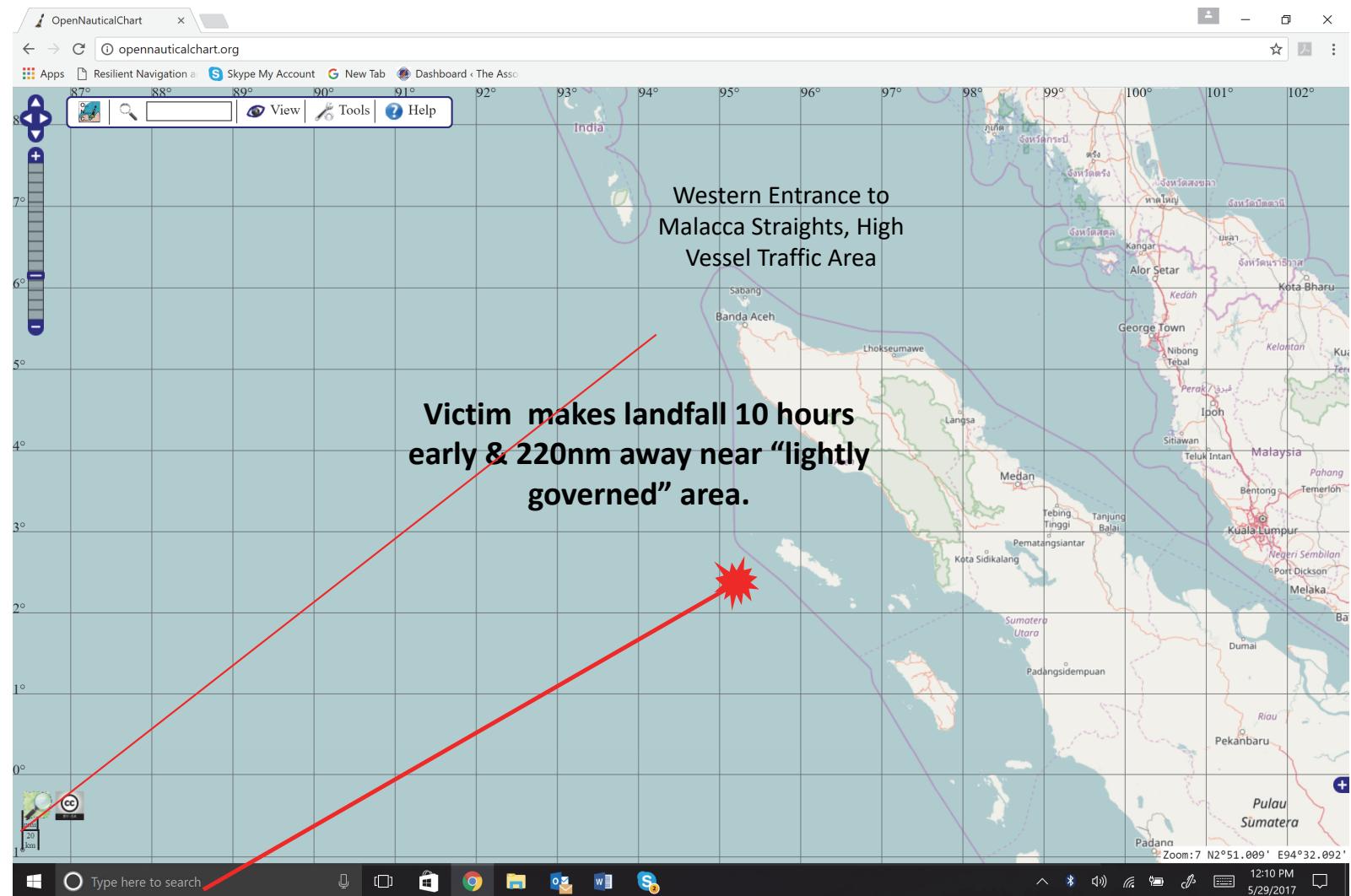
## The MARITIME EXECUTIVE

INTELLECTUAL CAPITAL FOR EXECUTIVES

"How To Steal A Ship"

2 June 2017





# What to Do?

- Protect – GPS Signals
- Toughen – Users & Equipment
- Augment – w/other signals & sources



## What to Do? - Masters

- Protect –
  - Who and What is Aboard?
  - Interference detection
- Toughen –
  - Secure proximity to GPS/GNSS antennas
  - Standards, requirements, costs
- Augment –
  - Prudent mariner - “Every means available”



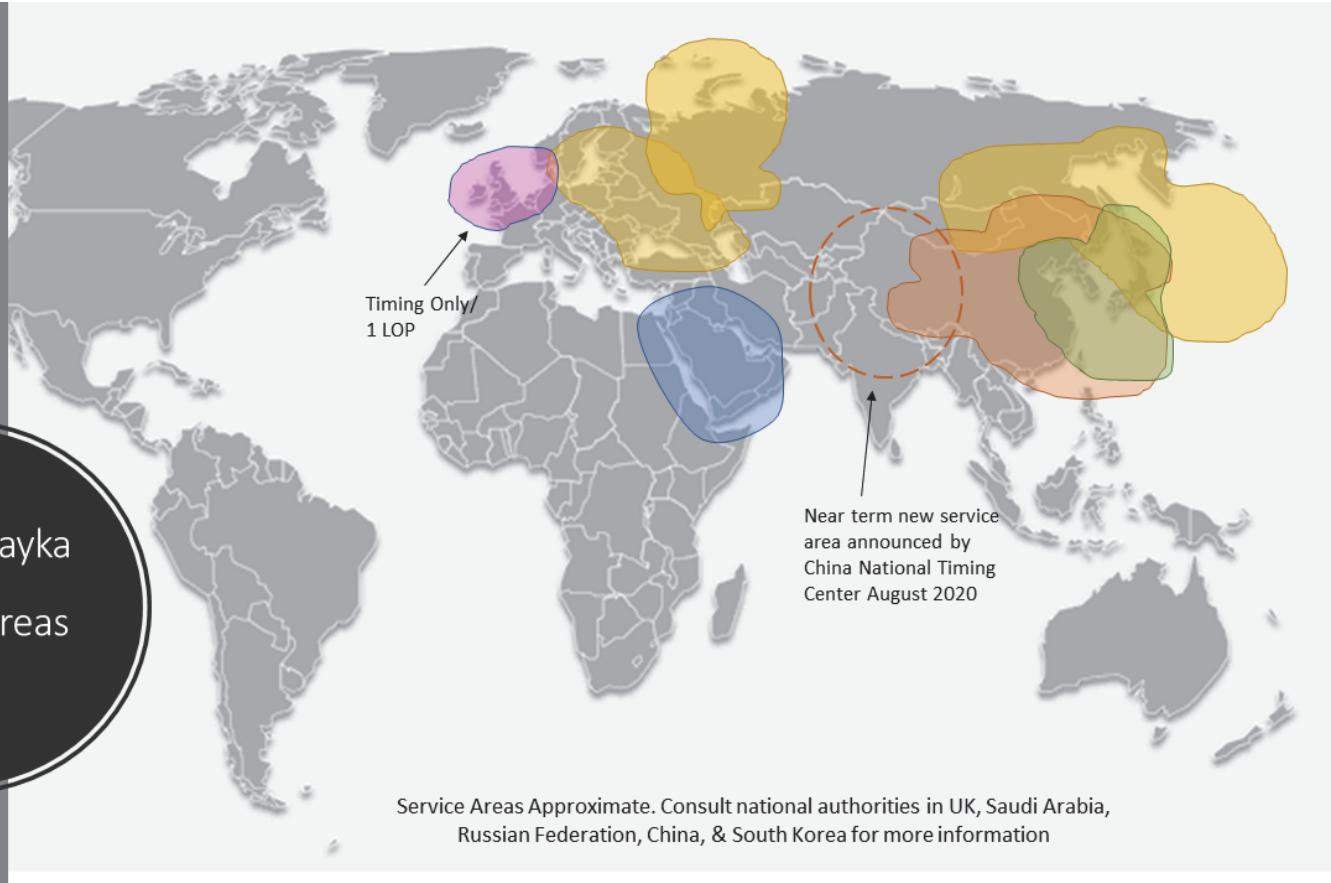
# What to Do? - Companies

The MARITIME  
EXECUTIVE  
INTELLIGENT CAPITAL FOR SHIPMANAGEMENT  
How To Steal a Ship, Part 2  
12 June 2017

- Protect –
  - Support masters per above
- Toughen –
  - GPS receivers w/ anti-jam & anti-spoof
  - GNSS receivers using multiple constellations
  - Two antennas
- Augment –
  - Loran, eLoran, Chayka
  - Engage w/ Govts, IMO, etc.



## Loran/Chayka Service Areas 2020

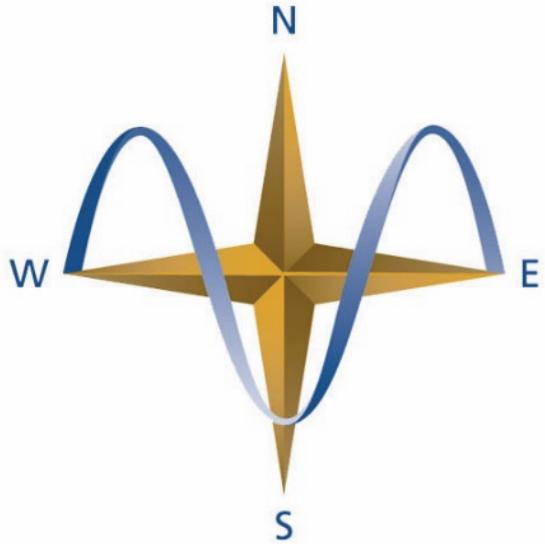


# What to Do? - Nations



How To Steal a Ship, Part 2  
12 June 2017

- Protect – GPS Signals
  - Interference detection
  - Enforcement
- Toughen – Users & Equipment
  - Anti-jam, anti-spoof
  - Standards, requirements, costs
- Augment – w/other signals & sources
  - US Govt Announcements 2008, 2015 “eLoran”



RESILIENT  
NAVIGATION  
*and* TIMING  
FOUNDATION

The Resilient Navigation and Timing Foundation is a 501(c)3  
scientific and educational charity registered in Virginia  
[www.RNTFnd.org](http://www.RNTFnd.org)

# What happens when PNT is denied, disrupted, or manipulated in a maritime environment

**CAPT Michael Glander**

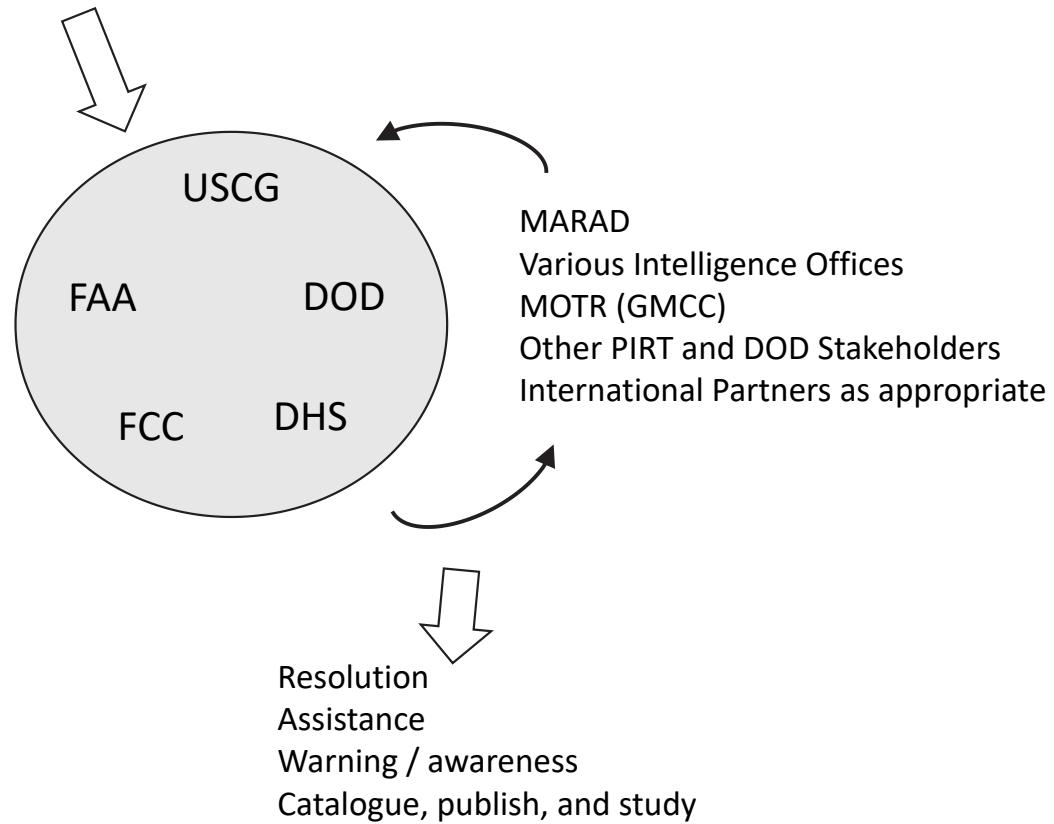
Commanding Officer, U.S. Coast Guard Navigation Center



U.S. Department of Transportation



## GPS Problem Report



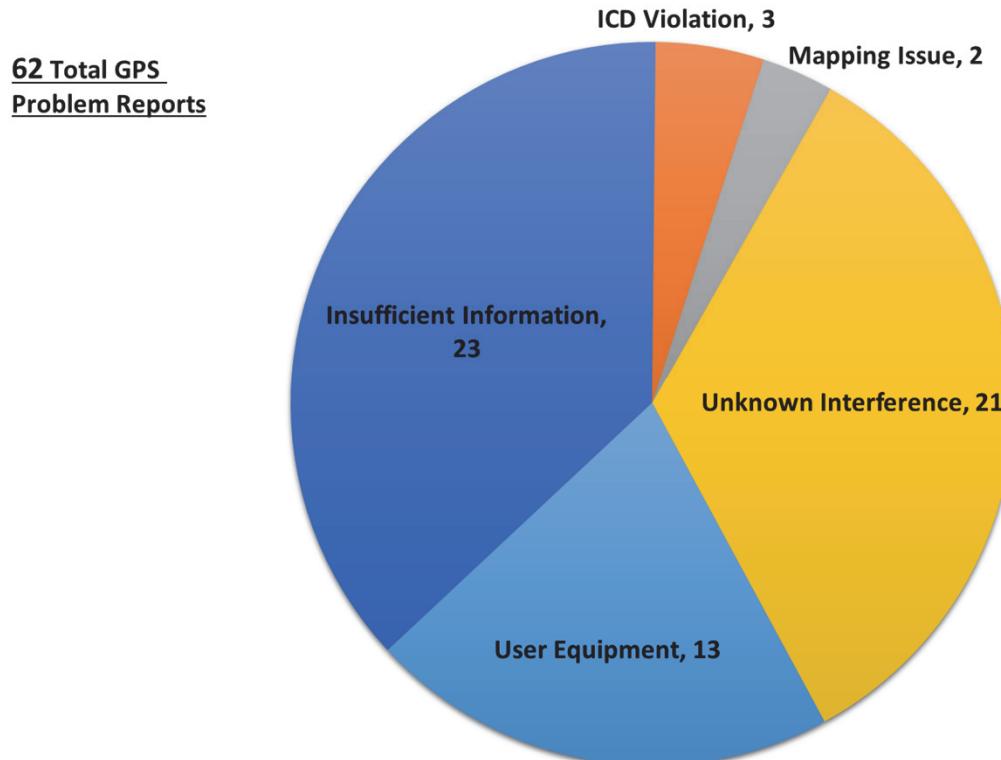
**Homeland  
Security**

*U.S. Department of  
Homeland Security*  
**United States  
Coast Guard**





## GPS Problem Reports Received by the USCG Navigation Center in 2020



### Unknown Interference

#### **OCONUS (17)**

- Maritime (16)
  - Egypt (5)
  - Mediterranean Sea (2)
  - Italy (2)
  - Persian Gulf (2)
  - Malta/Libya
  - Brazil
  - Lebanon
  - Cyprus
  - Black Sea
- Land (1)
  - Dubai

#### **CONUS (4)**

- Maritime (1)
  - Atlantic Beach, FL
- Land (3)
  - Gibsonton, FL
  - Rehoboth, MA
  - Nashua, NH



**Homeland Security**

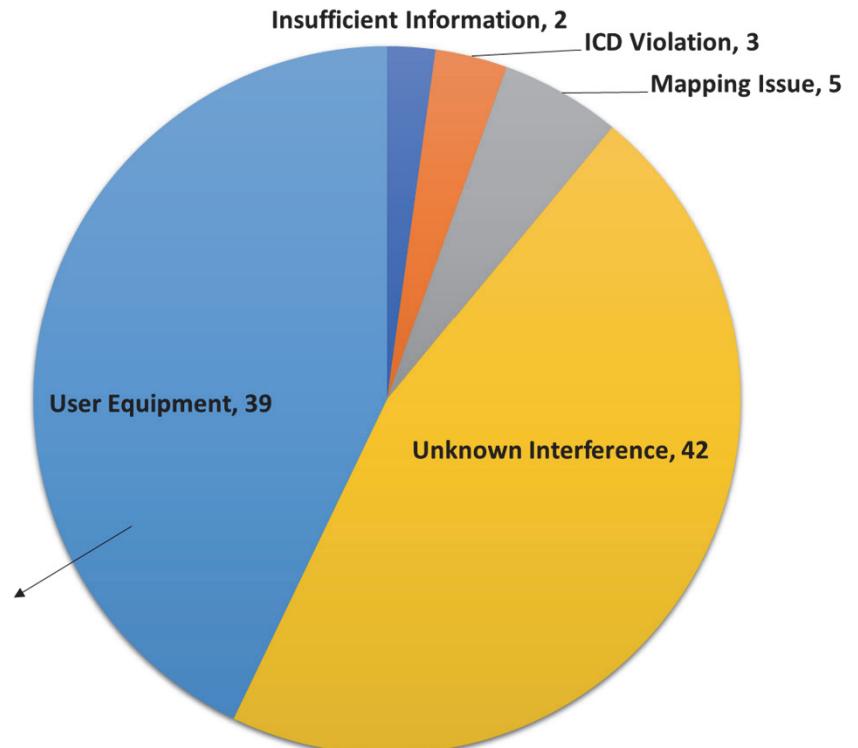
*U.S. Department of  
Homeland Security*  
**United States  
Coast Guard**





## GPS Problem Reports Received by the USCG Navigation Center in 2019

**91 Total GPS  
Problem Reports**



17 appeared related to  
Week Number Rollover

**Unknown Interference  
OCONUS (34)**

Maritime (31)  
- Egypt (10)  
- Malta/Libya (9)  
- China (5)  
- Yemen  
- Lebanon  
- Ukraine  
- Cyprus  
- Greece  
- Italy  
- Brazil  
Land (3)  
- Germany  
- Spain  
- India

**CONUS (8)**

Maritime (5)  
- Mobile, AL (4)  
- Pensacola, FL  
Land (3)  
- Abilene, TX  
- Carson City, NV  
- Puerto Rico



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Security**

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Homeland Security*  
**United States  
Coast Guard**



# Options to reduce operational impact and increase PNT resiliency

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**Cameron Naron**

Director, Office of Security, U.S. Maritime Administration, U.S. DOT



U.S. Department of Transportation

# Options to reduce operational impact and increase PNT resiliency

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**Captain William Westrem**

APL Maritime President *Eisenhower*



U.S. Department of Transportation

# Options to reduce operational impact and increase PNT resiliency

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**Captain Richard G. Hoey**

*Maersk Montana*



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# Options to reduce operational impact and increase PNT resiliency

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**Dr. Andrew Hansen**

OST-R/ Volpe Center Complementary PNT and GPS Backup Technologies Demonstration Team Representative



U.S. Department of Transportation

# Complementary PNT Technology Considerations for Resilient PNT Service

Dr. Andrew Hansen

GPS Jam/Spoof in Maritime Environment

21 Aug 2020



For Official Use Only

# Resilient PNT Services for Critical Infrastructure

## Support to DOT on Resilient PNT Service

- Long-standing DoD-DOT partnership in the GPS Enterprise rooted in NSPD-39 (2004)
- Recent work on GPS Backup through FY17 & FY18 NDAs and the NTRSA (2018)
- Emerging work on Responsible Use of PNT through EO 13905 (2020)

## Focused Technical Work

- Sector Specific Agency PNT Profiles, DOT/MARAD pilot program, (EO 13905)
- PNT standards, safety critical requirements, and testing/monitoring development (IMO, ICAO, RTCM/RTCA, EUROCAE, EUROCONTROL, SAE, IEEE, 3GPP)
- GPS Backup and Complementary PNT Technology Demonstration (FY18 NDAA)

# Complementary PNT for Increased Resiliency

Gathered Input from Government and Commercial Stakeholders

- DOT Operating Administrations, DHS, DOC, DOI, DoD
- PNT and telecommunications service provider roundtables

Demonstrated Broad Swath of PNT Technologies at High Technical Readiness

- Technical Readiness Level (TRL) of 6 or higher; many already in revenue service
- Mix of 9 use case scenarios on timing (5) and positioning (4)
- Field campaign at two sites (NASA Langley, Joint Base Cape Cod)
- Spectrum diversity, geographic distribution, e.g. terrestrial and orbital transmitters
- Considered both interoperability (efficiency) and independence (resiliency) functions

# DOT Complementary PNT Demonstration

Vendor	PNT Technology	Site	Timing Scenarios					Positioning Scenarios				
			Demo Site 72-Hr Bench Static Timing	Static Outdoor Timing	Static Indoor Timing	Static Basement Timing	Reference Station Offset (eLORAN Timing)	Dynamic Outdoor Positioning with Holds	Static Outdoor Positioning	Static Indoor Positioning	Airborne 3D Positioning	
Echo Ridge LLC	LEO commercial S-band (2483.5 - 2500 MHz)	LaRC					N/A		X			
Hellen Systems, LLC	eLORAN terrestrial RF (90-110 kHz)	JBCC	X			X	X					
NextNav LLC	UHF terrestrial RF (920 - 928 MHz)	LaRC	X	X	X	X	N/A	X	X	X	X	
OPNT B.V.	fiber optic time service (white rabbit PTP)	LaRC	X				N/A					
PhasorLab Inc.	802.11 terrestrial RF (2.4 GHz)	JBCC	X	X	X		N/A	X	X		X	
Satelles, Inc.	LEO commercial L-band (1616 - 1626.5 MHz)	JBCC	X	X	X	X	N/A		X			
Serco Inc.	R-mode terrestrial RF (283.5 - 325 kHz)	JBCC					N/A	X	X			
Seven Solutions S.L.	fiber optic time transfer (white rabbit PTP)	LaRC	X				N/A					
Skyhook Wireless, Inc.	802.11 terrestrial RF (900 MHz, 2.4 & 5 GHz)	LaRC					N/A	X	X	X	X	
TRX Systems, Inc.	UWB & IMU map matching (3.1 - 5 GHz)	LaRC					N/A	X*	X	X		
UrsaNav Inc.	eLORAN terrestrial RF (90 - 110 kHz)	JBCC	X		X	X	X					
GPS (SPS PS)	MEO government L-band (1575, 1227, 1176 MHz)	All	X	X			X	X	X		X	

\*static holds only

Key: N/A Technology incompatible with scenario definition

# Contact Information

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# Questions, Discussion, Next Steps

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# Thank you for attending!

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